

The Moray Council Council Office High Street Elgin IV30 1BX Tel: 01343 563 501 Fax: 01343 563 263 Email: development.control@moray.gov.uk

Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.

Thank you for completing this application form:

ONLINE REFERENCE

100028482-001

The online reference is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the planning Authority about this application.

Type of Application	
What is this application for? Please select one of the following: *	
<ul> <li>□ Application for planning permission (including changes of use and surface mineral working).</li> <li>□ Application for planning permission in principle.</li> <li>□ Further application, (including renewal of planning permission, modification, variation or removal permission of Application for Approval of Matters specified in conditions.</li> </ul>	al of a planning condition etc)
Description of Proposal	
Please describe the proposal including any change of use: * (Max 500 characters)	
Erect new dwelling on ground adjacent to Hillside House, Rothes	
Is this a temporary permission? *	☐ Yes ☒ No
If a change of use is to be included in the proposal has it already taken place?  (Answer 'No' if there is no change of use.) *  Has the work already been started and/or completed? *  No Yes – Started Yes - Completed	☐ Yes ⊠ No
Applicant or Agent Details	
Are you an applicant or an agent? * (An agent is an architect, consultant or someone else acting on behalf of the applicant in connection with this application)	☐ Applicant ☒ Agent

Agent Details			
Please enter Agent detail	S		
Company/Organisation:	Wittets Ltd		
Ref. Number:		You must enter a Bu	uilding Name or Number, or both: *
First Name: *	Cynthia	Building Name:	
Last Name: *	МсКау	Building Number:	26
Telephone Number: *	01343 543237	Address 1 (Street): *	Hay Street
Extension Number:		Address 2:	
Mobile Number:		Town/City: *	Elgin
Fax Number:		Country: *	Scotland
		Postcode: *	IV30 1NQ
Email Address: *	cm@wittets.co.uk		
Is the applicant an individ	ual or an organisation/corporate entity? * nisation/Corporate entity		
Applicant Det	ails		
Please enter Applicant de	etails		
Title:	Mrs	You must enter a Bu	uilding Name or Number, or both: *
Other Title:		Building Name:	
First Name: *	Alison	Building Number:	
Last Name: *	Jackson	Address 1 (Street): *	
Company/Organisation		Address 2:	
Telephone Number: *		Town/City: *	
Extension Number:		Country: *	
Mobile Number:		Postcode: *	
Fax Number:			
Email Address: *			

Site Address I	Details				
Planning Authority:	Moray Council			7	
Full postal address of the s	site (including postcode wh	nere available):			
Address 1:					
Address 2:					
Address 3:					
Address 4:					
Address 5:					
Town/City/Settlement:					
Post Code:					
Please identify/describe the	e location of the site or site	es			
Northing 8	50069		Easting	327576	
Pre-Applicatio  Have you discussed your p		authority? *			☐ Yes ☒ No
Site Area					
Please state the site area:		7257.00			
Please state the measuren	nent type used:	Hectares (ha)	Square Metres (sq.	m)	
Existing Use					
Please describe the curren	nt or most recent use: * (M	lax 500 character	rs)		
Former curtilage to Hillsi	de House				
Access and Pa	arking				
Are you proposing a new a				annone neiste ti	Yes No
If Yes please describe and you propose to make. You	should also show existing	g footpaths and no	te if there will be any im	ipact on these.	gringriting the changes

Are you proposing any change to public paths, public rights of way or affecting any public right of access? * Yes X No  If Yes please show on your drawings the position of any affected areas highlighting the changes you propose to make, including arrangements for continuing or alternative public access.
Water Supply and Drainage Arrangements
Will your proposal require new or altered water supply or drainage arrangements? *
Are you proposing to connect to the public drainage network (eg. to an existing sewer)? *  Yes – connecting to public drainage network  No – proposing to make private drainage arrangements  Not Applicable – only arrangements for water supply required
As you have indicated that you are proposing to make private drainage arrangements, please provide further details.
What private arrangements are you proposing? *
New/Altered septic tank.  Treatment/Additional treatment (relates to package sewage treatment plants, or passive sewage treatment such as a reed bed).  Other private drainage arrangement (such as chemical toilets or composting toilets).
What private arrangements are you proposing for the New/Altered septic tank? *
<ul> <li>☑ Discharge to land via soakaway.</li> <li>☐ Discharge to watercourse(s) (including partial soakaway).</li> <li>☐ Discharge to coastal waters.</li> </ul>
Please explain your private drainage arrangements briefly here and show more details on your plans and supporting information: *
Septic tank with ground soakaway.
Do your proposals make provision for sustainable drainage of surface water?? *
Note:-
Please include details of SUDS arrangements on your plans
Selecting 'No' to the above question means that you could be in breach of Environmental legislation.
Are you proposing to connect to the public water supply network? *  Yes  No, using a private water supply  No connection required  If No, using a private water supply, please show on plans the supply and all works needed to provide it (on or off site).

Assessment of Flood Risk	
Is the site within an area of known risk of flooding? *	Yes No Don't Know
If the site is within an area of known risk of flooding you may need to submit a Flood Risk Assessmen determined. You may wish to contact your Planning Authority or SEPA for advice on what information	
Do you think your proposal may increase the flood risk elsewhere? *	Yes No Don't Know
Trees	
Are there any trees on or adjacent to the application site? *	▼ Yes □ No
If Yes, please mark on your drawings any trees, known protected trees and their canopy spread close any are to be cut back or felled.	e to the proposal site and indicate if
All Types of Non Housing Development – Proposed N	ew Floorspace
Does your proposal alter or create non-residential floorspace? *	☐ Yes ☒ No
Schedule 3 Development	
Does the proposal involve a form of development listed in Schedule 3 of the Town and Country Planning (Development Management Procedure (Scotland) Regulations 2013 *	Yes No Don't Know
If yes, your proposal will additionally have to be advertised in a newspaper circulating in the area of the authority will do this on your behalf but will charge you a fee. Please check the planning authority's wifee and add this to your planning fee.	
If you are unsure whether your proposal involves a form of development listed in Schedule 3, please notes before contacting your planning authority.	check the Help Text and Guidance
Planning Service Employee/Elected Member Interest	
Is the applicant, or the applicant's spouse/partner, either a member of staff within the planning service elected member of the planning authority? *	e or an Yes 🗵 No
Certificates and Notices	
CERTIFICATE AND NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVPROCEDURE) (SCOTLAND) REGULATION 2013	/ELOPMENT MANAGEMENT
One Certificate must be completed and submitted along with the application form. This is most usuall Certificate B, Certificate C or Certificate E.	y Certificate A, Form 1,
Are you/the applicant the sole owner of ALL the land? *	⊠ Yes □ No
Is any of the land part of an agricultural holding? *	☐ Yes ☒ No
Certificate Required	
The following Land Ownership Certificate is required to complete this section of the proposal:	
Certificate A	

Land Ov	vnership Certificate		
Certificate and Noti Regulations 2013	ce under Regulation 15 of the Town and Country Planning (Development Management Procedure) (Scotland)		
Certificate A			
I hereby certify that	_		
lessee under a leas	er than myself/the applicant was an owner (Any person who, in respect of any part of the land, is the owner or is the se thereof of which not less than 7 years remain unexpired.) of any part of the land to which the application relates at experiod of 21 days ending with the date of the accompanying application.		
(2) - None of the lar	nd to which the application relates constitutes or forms part of an agricultural holding		
Signed:	Cynthia McKay		
On behalf of:	Mrs Alison Jackson		
Date:	18/10/2016		
	Please tick here to certify this Certificate. *		
Checklist -	- Application for Planning Permission		
Town and Country	Planning (Scotland) Act 1997		
The Town and Cou	ntry Planning (Development Management Procedure) (Scotland) Regulations 2013		
in support of your a	noments to complete the following checklist in order to ensure that you have provided all the necessary information pplication. Failure to submit sufficient information with your application may result in your application being deemed g authority will not start processing your application until it is valid.		
that effect? *	application where there is a variation of conditions attached to a previous consent, have you provided a statement to  Not applicable to this application		
you provided a state	b) If this is an application for planning permission or planning permission in principal where there is a crown interest in the land, have you provided a statement to that effect? *  Yes No Not applicable to this application		
development belong	cation for planning permission, planning permission in principle or a further application and the application is for ging to the categories of national or major development (other than one under Section 42 of the planning Act), have Application Consultation Report? *  Not applicable to this application		
Town and Country	Planning (Scotland) Act 1997		
The Town and Cou	ntry Planning (Development Management Procedure) (Scotland) Regulations 2013		
major development Management Proce	cation for planning permission and the application relates to development belonging to the categories of national or s and you do not benefit from exemption under Regulation 13 of The Town and Country Planning (Development edure) (Scotland) Regulations 2013, have you provided a Design and Access Statement? *  Not applicable to this application		
to regulation 13. (2) Statement? *	cation for planning permission and relates to development belonging to the category of local developments (subject and (3) of the Development Management Procedure (Scotland) Regulations 2013) have you provided a Design  Not applicable to this application		
ICNIRP Declaration	n relates to installation of an antenna to be employed in an electronic communication network, have you provided an 1? *  Not applicable to this application		

	planning permission, planning permission in principle, an application for application for application for mineral development, have you provided any other plans or drawings are	
Site Layout Plan or Bloo	ek plan	
Elevations.		
Floor plans.		
Cross sections.		
Roof plan.		
Master Plan/Framework	x Plan.	
Landscape plan.		
Photographs and/or pho	otomontages.	
Other.		
If Other, please specify: * (N	fax 500 characters)	
Provide copies of the following	ng documents if applicable:	
A copy of an Environmental	Statement. *	☐ Yes ☒ N/A
A Design Statement or Design		✓ Yes □ N/A
A Flood Risk Assessment. *	,	☐ Yes ☒ N/A
A Drainage Impact Assessm	ent (including proposals for Sustainable Drainage Systems). *	☐ Yes ☒ N/A
Drainage/SUDS layout. *		☐ Yes ☒ N/A
A Transport Assessment or 1	Travel Plan	☐ Yes ☒ N/A
Contaminated Land Assessn		☐ Yes ☒ N/A
Habitat Survey. *		☐ Yes ☒ N/A
A Processing Agreement. *		☐ Yes ☒ N/A
Other Statements (please sp	ogify) (May 500 obgractors)	
Other Statements (please sp	ecity). (Max 500 characters)	
L		
Declare – For A	application to Planning Authority	
	that this is an application to the planning authority as described in this form al information are provided as a part of this application.	n. The accompanying
Declaration Name:	Mrs Cynthia McKay	
Declaration Date:	24/10/2016	

#### **DESIGN STATEMENT**

#### Land Adjacent to Hillside House, Rothes

#### **Background**

Planning Permission for a single dwelling on the proposed site was granted on 20<sup>th</sup> July 2009. The consent had an expiry of five years from this date.

Subsequent to consent being granted, the Proposed Plan for replacement of the Local Plan 2008 was prepared and approved by the Council on 29<sup>th</sup> January 2014 (subject to consultation), which included a new land designation OPP2 North Street that extended the settlement boundary of Rothes to abut the proposed house site. No consideration would appear to have been given to the proximity of the approved site when the new designation was proposed. The designation within the Proposed Plan was incorporated into the adopted Development Plan in 2015, impacting upon the refusal of the proposals when resubmitted by the applicant Mrs Jackson on 17<sup>th</sup> February 2016 (Ref 16/00263/PPP).

#### Reason for Refusal

The Council's reason for the decision was as follows:-

The proposal is contrary to the provision of the adopted Moray Local Development Plan 2015 (Policies E9, H7 and IMP1) and, as a material consideration, the associated Supplementary Planning Guidance 'Housing in the Countryside' where, because of it's siting/location, it would result in an unacceptable form of development. In being located immediately outwith the settlement boundary of Rothes, development on this site would no longer maintain the distinction between that settlement and the countryside and, in leading to an unwarranted expansion of Rothes and in conjunction with other existing (new build) development to the north west, the proposal would result in the further, additional, build-up and extension of the existing ribbon form of development located off a layby off the A941. As a result, the proposal would detract from the existing rural character and appearance of the surrounding locality.

#### **Revised Proposals**

The re-submitted proposals are revised from the application refused, and take account of the reason for refusal advised. The changes address in particular the new designation of the land to the south within the Development Plan.

The proposed house is shown relocated further from OPP2, allowing the 25% additional semi-mature planting required under policy H7 to supplement the existing mature tree belt along the north boundary of OPP2, to maintain a visual separation and distinction between the designated settlement and the open countryside. Further semi-mature tree planting is also proposed to the west of the proposed dwelling to screen the visual impact of the house from the road. The existing bank which currently divides the proposed site would also be removed to reduce ground levels and enable the building to be set into the sloping site rather than be built up as previously proposed, see site sections.

The house design anticipated is shown within the site sections, reduced from the previously approved design to further minimise visual impact from the road and if viewed together with the OPP2 designation. Access arrangements would be retained as previously proposed with the road culverted where crossing the existing ditch.

#### Justification for Compliance

Policy H7: The site was previously approved as being compliant with this policy. This is a material consideration in determining the new application. The changes to location have retained the siting requirements under the policy, adhering to the pattern of settlement in the locality relating to a linear grouping. The site has a natural backdrop to the east due to the existing mature trees, and this would now be supplemented by the new tree planting to the south, possible due to the house being relocated. The revised proposals do not detract any differently from the character or setting of the existing grouping compared to the proposals accepted. Site boundaries remain as being established.

The only change affecting siting is the OPP2 designation. This has been addressed by distancing the proposed house further to the north to relate more to the countryside grouping. It is not known if the established tree belt extending 20-30m into OPP2 has been taken into account when assessing application 16/00263/PPP as it was not shown within the application drawings ref. 16/00263/PPP. This landscaped feature is however a significant element when combined with the proposed tree planting within the site, in maintaining the distinction between settlement and countryside, and is now indicated within the application drawings.

Justification under Policy H7 refers to "development that added to existing suburban layout should be avoided". There is no existing development within OPP2 and feasibility of development on this steeply sloping site has still to be shown to be viable, particularly in relation to satisfying road access criteria.

Policy E9: This relates to the extended settlement boundary of the new OPP2 designation which now identifies the proposed development unidentifiably out with the boundaries. Rothes does not have a CAT designation. It is not understood why the OPP2 designation was proposed by the Council to abut a house site with planning permission contrary to this policy but it is our strong view that the revised proposals should be an acceptable departure from this policy due to the visual separation achieved by the extent of existing/proposed tree belt which would achieve visual separation between any future settlement and the intended single dwelling.

Policy IMP1: The proposed site will be deemed to have been complaint with the previously approved application and is still considered to be sensitively sited.

#### **Conclusions**

The proposals refused under application 16/00263/PPP have been revised to address the reason for refusal and taken with the material consideration of the previous approval for the site should be taken as an acceptable departure from policy E9. Policies H7 and IMP1 are thought to be compliant.





# WITTETS

# ARCHITECTS

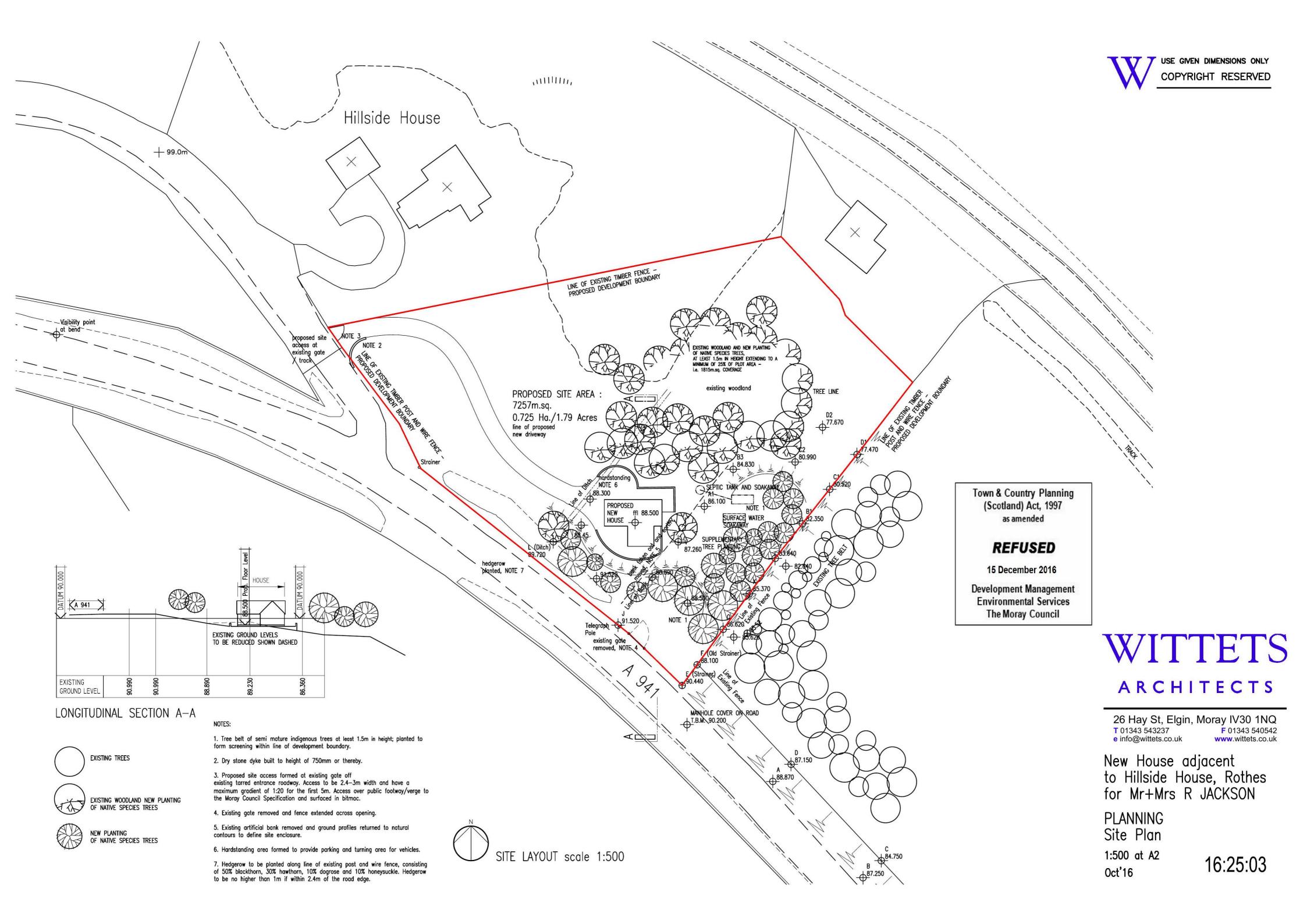
26 Hay St, Elgin, Moray IV30 1NQ T 01343 543237 F 01343 540542 e info@wittets.co.uk www.wittets.co.uk

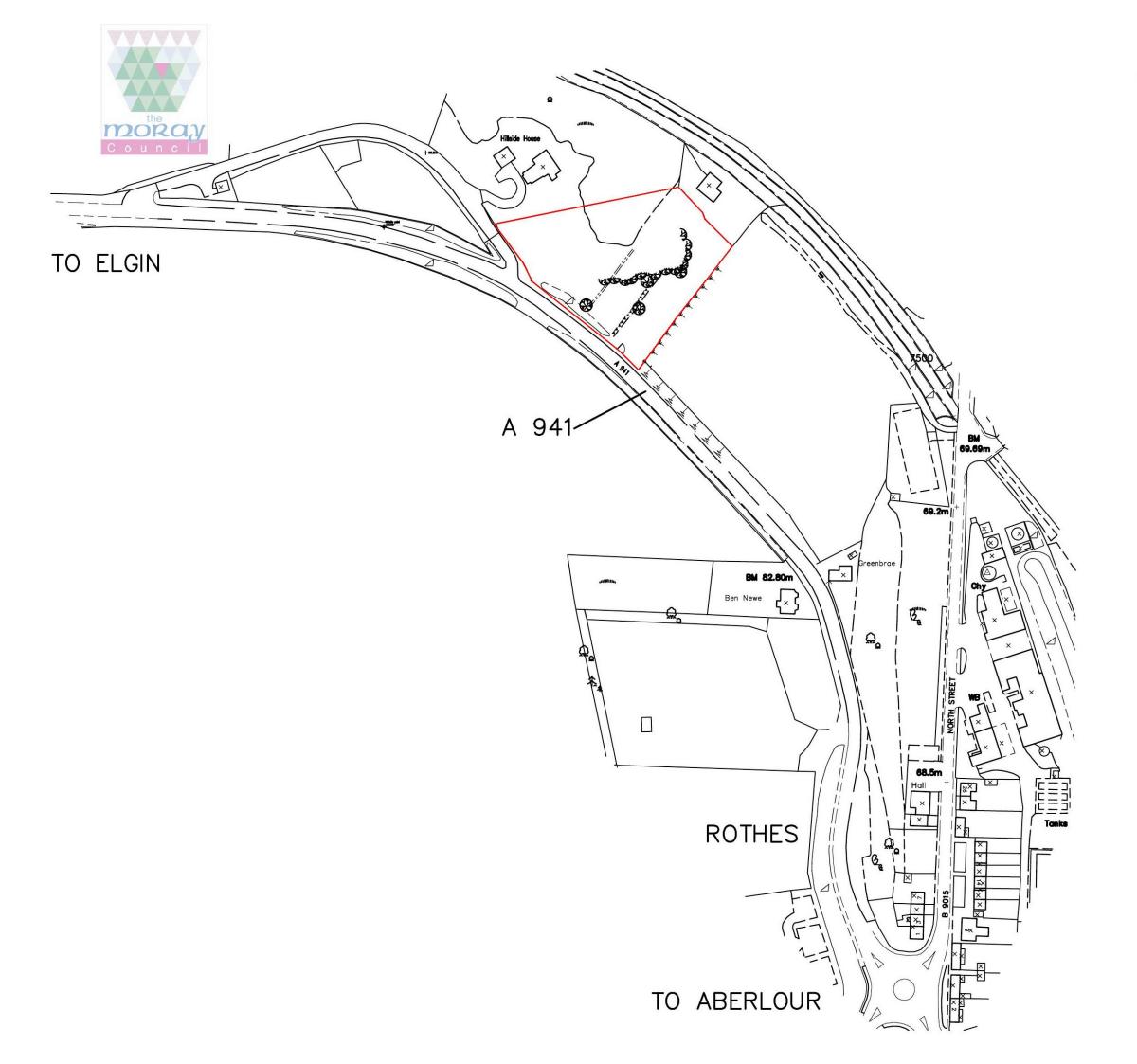
New House adjacent to Hillside House, Rothes for Mr+Mrs R JACKSON

EXISTING Site Plan 1:500 at A2

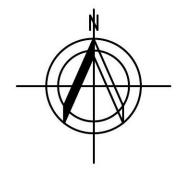
Oct 2016

16 25 02









Town & Country Planning (Scotland) Act, 1997 as amended

# REFUSED

15 December 2016

Development Management Environmental Services The Moray Council

Hew house adjacent to Hillsin House, Rothes for Mr+Mrs R Jackson

WITTETS

ARCHITECTS

26 Hay St, Elgin, Moray IV30 1NQ T 01343 543237 F 01343 540542 e info@wittets.co.uk www.wittets.co.uk

1:2000 at A3

Oct 2016

16:25:04

# Consultation Request Notification

Planning Authority Name	The Moray Council
Response Date	18th November 2016
Planning Authority Reference	16/01627/PPP
Nature of Proposal	Erect dwellinghouse on
(Description)	Erect dwellinghouse on
Site	Land Adjacent To Hillside House
Site	Rothes
	Moray
	Moray
Site Postcode	N/A
Site Gazetteer UPRN	000133051382
Proposal Location Easting	327568
Proposal Location Northing	850072
Area of application site (Ha)	7257 m <sup>2</sup>
Additional Comment	-
Development Hierarchy Level	LOCAL
Supporting Documentation	http://public.moray.gov.uk/eplanning/centralDis
URL	tribution.do?caseType=Application&keyVal=O
	FLA1VBGG1I00
Previous Application	16/00263/PPP
Tovious Application	15/01113/PPP
	09/00545/OUT
Date of Consultation	4th November 2016
Is this a re-consultation of an	No
existing application?	
Applicant Name	Mrs Alison Jackson
Applicant Organisation Name	
Applicant Address	
Agent Name	Wittets Architects
Agent Organisation Name	THE THOMAS
gent enganication reality	26 Hay Street
	ELGIN
Agent Address	Moray
	IV30 1NQ
Agent Phone Number	
Agent Email Address	N/A
Case Officer	Shona Strachan
Case Officer Phone number	01343 563303
Case Officer email address	shona.strachan@moray.gov.uk
PA Response To	consultation.planning@moray.gov.uk

#### NOTE

If you do not respond by the response date, it will be assumed that you have no comment to make.

The statutory period allowed for a consultation response is 14 days. Due to scheduling pressures if a definitive response is not received within 21 days this may well cause the two month determination period to be exceeded.

Please respond using the attached form:-

## **MORAY COUNCIL**

Consultee:

## **PLANNING CONSULTATION RESPONSE**

From: Contaminated Land

Planning Application Ref. No: 16/01627/PPP Erect dwellinghouse on Land Adjacent To Hillside House Rothes Moray for Mrs Alison Jackson

I have	e the following comments to make on the applic	ation:-	
			Please
(a)	I OBJECT to the application for the reason(s) a	as stated below	X
(b)	I have NO OBJECTIONS to the application comment(s) to make on the proposal	and have no condition(s) and/or	Χ
(c)	I have NO OBJECTIONS to the applicatio comment(s) about the proposal as set out below		
(d)	Further information is required in order to cobelow	nsider the application as set out	
Reas	son(s) for objection		
Cond	dition(s)		
Furti	ner comment(s) to be passed to applican	t	
Furtl	ner information required to consider the	application	
	act: Adrian Muscutt I address:	Date8/11/16	

Please note that information about the application including consultation responses and representations (whether in support or objection) received on the proposal will be published on the Council's website at <a href="http://public.moray.gov.uk/eplanning/">http://public.moray.gov.uk/eplanning/</a> (You can also use this site to track progress of the application and view details of any consultation responses and representations (whether in support or objection) received on the proposal). In order to comply with the Data Protection Act, personal information including signatures, personal telephone and email details will be removed prior to publication using "redaction" software to avoid (or mask) the display of such information. Where appropriate other "sensitive" information within documents will also be removed prior to publication online.

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Area of application site (Ha)	7257 m <sup>2</sup>
Additional Comment	-
Development Hierarchy Level	LOCAL
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Applicant Organisation Name	
Applicant Address	
Agent Name	Wittets Architects
Agent Organisation Name	THE THOMAS
gent enganication reality	26 Hay Street
	ELGIN
Agent Address	Moray
	IV30 1NQ
Agent Phone Number	
Agent Email Address	N/A
Case Officer	Shona Strachan
Case Officer Phone number	01343 563303
Case Officer email address	shona.strachan@moray.gov.uk
PA Response To	consultation.planning@moray.gov.uk

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Please respond using the attached form:-

#### MORAY COUNCIL

#### PLANNING CONSULTATION RESPONSE

From: Transportation Manager

Planning Application Ref. No: 16/01627/PPP Erect dwellinghouse on Land Adjacent To Hillside House Rothes Moray for Mrs Alison Jackson

I have the following comments to make on the application:-

		Please
(a)	I OBJECT to the application for the reason(s) as stated below	
(b)	I have NO OBJECTIONS to the application and have no condition(s) and/or comment(s) to make on the proposal	
(c)	I have NO OBJECTIONS to the application subject to condition(s) and/or comment(s) about the proposal as set out below	X
(d)	Further information is required in order to consider the application as set out below	

## Condition(s)

- 1. Prior to the commencement of development details shall be submitted for the approval in writing of the Planning Authority, in consultation with the Roads Authority, to ensure that the flow of water from the A941 is unimpeded and that the Roads Authority has unhindered access to maintain the existing drainage assets which run through the site.
- 2. No boundary fences, hedges, walls or any other obstruction whatsoever over 1.0m in height and fronting onto the public road shall be within 2.4m of the edge of the carriageway.
- 3. Parking provision shall be as follows:
  - 2 spaces for a dwelling with three bedrooms or less; or
  - 3 spaces for a dwelling with four bedrooms or more.

The car parking spaces shall be provided within the site prior to the occupation or completion of the dwellinghouse, whichever is the sooner. The parking spaces shall thereafter be retained throughout the lifetime of the development, unless otherwise agreed in writing with the Council as Planning Authority.

#### **REASONS**

- 1. To ensure the construction of an acceptable development in the interests of safeguarding roads drainage infrastructure.
- 2. To enable drivers to vehicles leaving the site to have a clear view over a length of road sufficient to allow safe exit, in the interests of road safety for the proposed development and other road users.
- 3. To ensure the permanent availability of the level of parking necessary for

residents/visitors/others in the interests of an acceptable development and road safety.

## Further comment(s) to be passed to applicant

Planning consent does not carry with it the right to carry out works within the public road boundary.

The development is not directly served by a public road. The applicant should note that it is their responsibility to establish any Rights of Vehicular Access with the party (parties) in control of the private road which serves the site.

Before starting any work on the existing public road the applicant is obliged to apply for a road opening permit in accordance with Section 85 of the Roads (Scotland) Act 1984. This includes any temporary access joining with the public road. Advice on these matters can be obtained by emailing roadspermits@moray.gov.uk

Public utility apparatus may be affected by this proposal. Contact the appropriate utility service in respect of any necessary utility service alterations which have to be carried out at the expense of the developer.

No building materials/scaffolding/builder's skip shall obstruct the public road (including footpaths) without permission from the Roads Authority.

The applicant shall be responsible for ensuring that surface/ground water does not run from the public road into his property.

The applicants shall free and relieve the Roads Authority from any claims arising out of his operations on the road or extension to the road.

Contact: DA/AG Date 11 November 2016

email address: transport.develop@moray.gov.uk

Consultee: TRANSPORTATION

Return response to	consultation.planning@moray.gov.uk

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#### **MORAY COUNCIL**

#### **PLANNING CONSULTATION RESPONSE**

From: Environmental Health Manager

Planning Application Ref. No: 16/01627/PPP Erect dwellinghouse on Land Adjacent To Hillside House Rothes Moray for Mrs Alison Jackson

I have	e the following comments to		Please x
(a)	I OBJECT to the application	on for the reason(s) as stated below	â
(b)	I have NO OBJECTIONS comment(s) to make on the	S to the application and have no condition(s) and/or se proposal	x
(c)	I have NO OBJECTION comment(s) about the pro	S to the application subject to condition(s) and/or posal as set out below	
(d)	Further information is requested	uired in order to consider the application as set out	
	son(s) for objection dition(s)		
Furtl	ner comment(s) to be p	assed to applicant	
Furtl	ner information require	d to consider the application	
emai	act: Douglas Caldwell I address: sultee:	Date: 8 November 2016 Phone No	
Retu	rn response to	consultation planning@moray gov uk	

Please note that information about the application including consultation responses and representations (whether in support or objection) received on the proposal will be published on t

Please note that information about the application including consultation responses and representations (whether in support or objection) received on the proposal will be published on the Council's website at <a href="http://public.moray.gov.uk/eplanning/">http://public.moray.gov.uk/eplanning/</a> (You can also use this site to track progress of the application and view details of any consultation responses and representations (whether in support or objection) received on the proposal). In order to comply with the Data Protection Act, personal information including signatures, personal telephone and email details will

be removed prior to publication using "redaction" software to avoid (or mask) the display of such information. Where appropriate other "sensitive" information within documents will also be removed prior to publication online.

# **REPORT OF HANDLING**

Ref No:	16/01627/PPP	Officer:	Shona Strachan
Proposal Description/ Address	Erect dwellinghouse on Land Adjacent To Hillside House Rothes Moray		
Date:	14.12.2016	Typist Initials:	LMC

RECOMMENDATION		
Approve, without or with condition(s) listed below		N
Refuse, subject to reason(s) listed below		Υ
Legal Agreement required e.g. S,75		N
Notification to Scottish Ministers/Historic Scotland		N
Hooring requirements	Departure	N
Hearing requirements	Pre-determination	N

CONSULTATIONS				
Consultee Date Returned Summary of Response		Summary of Response		
Environmental Health Manager	ental Health Manager 09/11/16 No objection			
Contaminated Land	09/11/16	No objection		
Transportation Manager	11/11/16	No objection subject to conditions and informatives		
Scottish Water		No response at time of report		
Developer Obligations Unit	07/12/16	Obligation sought		

DEVELOPMENT PLAN POLICY				
Policies	Dep	Any Comments (or refer to Observations below)		
PP1: Sustainable Economic Growth				
PP3: Placemaking				
H7: New Housing in the Open Countryside	Y			
E9: Settlement Boundaries	Υ			
EP5: Sustainable Urban Drainage Systems				
EP9: Contaminated Land				
EP10: Foul Drainage				
T2: Provision of Access				
T5: Parking Standards				
IMP1: Developer Requirements	Y			
IMP3: Developer Obligations				

REPRESENTATIONS	
Representations Received	NO
Total number of representations received	
Names/Addresses of parties submitting representations	
Summary and Assessment of main issues raised by representations	
Issue:	
Comments (PO):	

#### **OBSERVATIONS - ASSESSMENT OF PROPOSAL**

Section 25 of the 1997 Act as amended requires applications to be determined in accordance with the development plan i.e. the adopted Moray Local Development Plan (MDLP) 2015 unless material considerations indicate otherwise. In this case the main planning issues are considered below.

#### **Proposal**

This application seeks planning permission in principle for the erection of a dwellinghouse and associated servicing arrangements which include an access off a lay-by off the A941 road, on-site septic tank and (surface water) soakaway arrangements and a connection to the public water supply. The proposal would also entail the removal of an existing artificial bank and re-contouring within the site.

The site layout plan shows the proposed location for the house together with information about the location of the access, septic tank and drainage soakaways, existing boundary treatment and (existing and proposed) planting within the site but given the "in principle" nature of this application, details of the proposed actual surface water and foul drainage and house design arrangements are not included.

#### **Site Characteristics**

The site, which was formerly part of the curtilage of the neighbouring property to the north west, Hillside House, covers an area of 7257.00 sq m of rough, undulating, sloping ground with a small area of woodland located on the site (to be retained). The site also accommodates a ditch/watercourse which receives water from the A941 road and runs across the site towards the B9015.

With reference to the surrounding land uses and as defined, the settlement boundary of Rothes abuts and lies immediately to the south and east of the site. The adjoining land within the settlement boundary is designated as Rothes OPP2, an "Opportunity Site" which is considered to be suitable for business or residential uses (MDLP 2015 refers). The A941 road runs to the south and west of the site and as a result the site is visible from the public road.

The closest neighbouring residential properties are identified as follows (and all lie to the north west of the site):

- 02//01714/FUL, Hillside House, approved on 13 November 2002 (new build house)
- 05/02599/FUL, Assaye, approved on 27 April 2006 (new build house)
- 09/00277/OUT and 10/01410/AMC Site adjacent to Assaye, approved on 17 November 2010 (new build house)
- 12/00506/APP, Site at Drumbain Farm Cottage, approved on 7 June 2012 (a new house replacing existing building on site)

For information, these neighbouring properties are identified on a supporting plan which accompanies this report.

## **Planning History**

There have been two previous outline planning permissions granted for a new build house on this site: firstly, in 2007, on a smaller site compared with that now proposed and accessed direct from the A941 to the south-east (07/00993/OUT) and secondly, in 2009, for the same site as that now defined but taking access off the north-western corner of the site off a lay-by off the A941 (09/00545/OUT). Both of these consents have lapsed and were not implemented.

Application 09/00545/OUT was approved in accordance with the provisions of the former development plan because the site/proposal was considered acceptable as having the requisite established boundaries and because the site/proposal would not be overtly prominent. Subsequent to that earlier approval, an additional house to the west of Assaye has since been approved/built and local planning policy has changed to the now adopted MLDP 2015.

Using the same plans as those approved for application 09/00545/OUT, a subsequent application (15/01113/PPP) seeking an "in principle" decision for a dwelling on the current application site was withdrawn prior to its determination. This followed a discussion which, according to the applicant, explained "the reasons why the application is unlikely to succeed following recent changes to the planning guidelines which now more rigidly influence applications that are outwith settlement boundaries". The applicant also advised that they appreciated "why an approved but lapsed application can stand the risk of rejection under such circumstances".

Application 16/00263/PPP used the same plans as 15/01113/APP but this proposal was refused on 25 April 2016 because the proposal was considered contrary to Policies E9, H7 and IMP1 of the Moray Local Development Plan 2015 and, as a material consideration, the associated Supplementary Planning Guidance 'Housing in the Countryside' where because of its siting/location, "it would result in an unacceptable form of development. In being located immediately outwith the settlement boundary of Rothes, development on this site would no longer maintain the distinction between that settlement and the countryside and, in leading to an unwarranted expansion of Rothes and in conjunction with other existing (new build) development to the north west, the proposal would result in the further, additional, build-up and extension of the existing ribbon form of development located off a layby off the A941. As a result, the proposal would detract from the existing rural character and appearance of the surrounding locality."

This proposal seeks to address the reason for refusal of application 16/00263/PPP (as refused on 25 April 2016). The applicant's agent's Statement highlights the changes made to move the house further northward within the site and away from the Rothes OPP2 designation with additional semi mature planting also shown to the west of the house to help minimise the visual impact of the dwelling from the public road. The size and scale of the indicative house shown on the site plan has been reduced and the proposal no longer includes provision for a detached garage. The site plan also shows the existing tree belt which lies to the south of the site but outwith the site boundary on the Rothes OPP 2 designation.

#### **Policy Assessment**

# Siting and Impact on the Rural Character of the Surrounding Area Policy E9 Settlement Boundaries

Policy E9 seeks to restrict development immediately outwith the settlement boundary, in order to maintain a clear distinction between defined settlements and the countryside. This policy states that development proposals which lie immediately outwith the settlement boundary will be refused, unless the proposal is located in a site which has been designated as a "LONG" site.

As with the previous application, this latest proposal is located immediately outwith the settlement boundary of Rothes: the south western boundary of the site forms both the western boundary of the Rothes, OPP2 and the settlement boundary of Rothes. The application site is not designated as, nor located within, any LONG designation. The proposal is therefore contrary to policy E9 of the MLDP 2015. The settlement boundary represents the limit to which Rothes can expand during the MLDP 2015 plan period. As with the previous application, no supporting information is provided to support or justify why it is necessary to warrant the expansion of Rothes at this time, or why the proposal would not prejudice the justification for, and the objectives of, a settlement boundary as set out in Policy E9.

Whilst the Design Statement seeks to support proposal, the location/siting of this development on this site and in its immediate proximity to the Rothes settlement boundary would erode and no longer maintain the distinction between the settlement boundary and the countryside, leading to an unwarranted outward expansion of the Rothes settlement beyond that expected in the Plan period. Furthermore, in conjunction with other existing (new build) development to the north west, the proposal would result in further, additional, ribbon development which no longer maintains the distinction between the built up area and the countryside: if developed, the proposal would act to 'link' or 'connect' i.e. 'fill the gap' between the Rothes settlement boundary, including the OPP2 designation, and the existing ribbon of properties immediately to the north-west. As a result, any existing separation or distinction between settlement and countryside would no longer occur: the proposal would serve only to reinforce the ribbon form of development extending immediately out from, and beyond, the settlement boundary of Rothes. This resultant build-up would be contrary not just to policy E9 but also Policy H7 as it would detract from the existing rural character of the area.

#### Policies H7 and IMP1

Policy H7 contains the location/siting and design criteria for assessing the acceptability of applications for new houses in the open countryside. In terms of siting, this policy requires proposals not to detract from the character or setting of existing buildings, or their surrounding area when added to an existing grouping, or create inappropriate ribbon development. Proposals should also reflect the existing traditional pattern of settlement in the locality, be sensitively integrated and not be obtrusive in the landscape, and not contribute to a build-up of development that detracts from the rural character of the area. The development plan also notes that particular attention will be given to proposals in the open countryside where there has been a significant growth in the number of new house applications. Policy H7 also requires that at least 50% of the boundaries are long established and capable of distinguishing the site from the surrounding landscape. Thereafter, the policy requires any development to be acceptable in design terms.

With specific reference to the issue of build-up, the Council's Supplementary Planning Guidance on Housing in the Countryside (SPG) advises that "A proposal that contributes to a build-up of development that is considered to undermine the rural character of the locality will not be acceptable". Guidance is also given on 'obtrusive development' wherein development located adjacent to a main route will be prominent in the landscape by virtue of its high visibility to a significant number of people and that proposals need to sensitively designed, sited and integrated with the landscape to ensure they are not obtrusive and do not irreversibility harm the rural character of the area.

Policy IMP1 seeks compatibility in terms of scale, density and character, requiring new development to integrate into the surrounding landscape and be sensitively sited, designed and serviced appropriate to the amenity and character of the area.

In this case, as "in principle" permission is sought, no detailed design information is included. Based upon other applications of a similar nature, design details would normally be reserved for further consideration in any subsequent application.

In relation to the location/siting requirements, the site is not within an area considered to be experiencing significant growth but it would be located alongside three other new build developments to the north west and as it immediately abuts the settlement boundary of Rothes, it would be contrary to policy E9 (see above).

The site has established boundaries (on all sides) and uses on-site woodland planting, to be supplemented by additional semi mature planting located along the south and west boundary of the site and together with the sloping landform, the site will be afforded a degree of backdrop and enclosure. Based on the site layout drawing, the house will be sited approximately 1.76m below the level of the A941 road: when compared with application 16/00263/APP the house as now proposed in this latest application is not only now set at a higher level within the site but it is also closer to the road. Although it will be afforded an element of soft landscape screening by the proposed supplementary semi-mature planting, the siting arrangements for this latest proposal for a new build house suggest that the proposed house (even if now smaller in size and scale) may make for the house to become more visible from the A941 and thereby have the potential to be more overtly prominent than before. (In each of the previous applications 16/00263/APP and 09/00545/OUT the proposed house would be at a lower finished level, thus making for it to be less likely to be overtly prominent from the road).

Furthermore and as noted above, this proposal will result in a new build dwelling. When considered in conjunction with other adjoining new build plots as identified, it will result in an additional dwelling in this location leading to the further additional build-up of property adjacent to the A941 road on the outskirts of Rothes. This build-up does not necessarily reflect the traditional settlement pattern of the surrounding rural area and the development will extend (and exaggerate) the existing ribbon form of development already accessed off the layby off the A941. In this regard, the location of the proposal and it's resultant build up and expansion of ribbon development would detract from the rural character of the surrounding area. The proposal would not therefore be sensitively sited and it would be unacceptable and contrary to policy H7 and IMP1.

Without prejudice and whilst the proposal may be able to satisfy other policy requirements, for example in relation to boundary treatment, landscaping, design requirements for rural housing and servicing (access and drainage (see below)), these aspects do not over-ride the main policy objection to the proposal in terms of it's inappropriate siting/location.

## Water and Drainage (EP5 and EP10)

Scottish Water was consulted although at the time of this assessment, no response has been received. Consideration of available capacity within the network and the proposed/required connection arrangements to the public water supply will require to be subject to separate liaison between the applicant and Scottish Water direct.

The acceptability of the proposed arrangements for on-site disposal of foul and surface water drainage, to include a private septic tank with soakaway and separate surface water soakaway will require to be determined as part of any Building Standards application but generally, and in principle, the proposed arrangements are likely to satisfy the requirements of Policies EP10 and EP5.

#### Access and Parking (T2 and T2)

The Transportation Service has raised no objection to the proposal subject to conditions including matters about ensuring that the flow of water across the site from the A941 remains unimpeded and that there is unhindered access to maintain the existing drainage assets located within the site as well as other specific requirements relating to the height of any boundary treatment and provision for on-site parking, etc. Based on these requirements, the proposal would satisfy the provisions of Policies T2 and T5.

## **Developer Obligations (IMP3)**

An assessment has been carried out in relation to Policy IMP3 Developer Obligations and associated

Supplementary Guidance on Developer Obligations as adopted on 14 October 2016. The assessment identified that developer obligations are required towards the Council's demand responsive transport service (to mitigate the impact in terms of increased usage in this service as the development is located within a rural area with no access to bus services) and the reconfiguration of existing health centre. The agent has confirmed acceptance of the identified obligations adding that this would be settled up-front before the issue of any planning consent. This acceptance of the obligation does not over-ride the unacceptable nature of the proposal based upon its location/siting characteristics.

#### **Conclusion and Recommendation**

Notwithstanding the changes introduced within this application when compared with the previous application (16/00263/PPP), which may provide for a more overtly prominent house located in proximity to the A941 road, the application is considered to continue to result in an unacceptable build up and ribbon form of development located immediately outwith the settlement boundary of Rothes. As such, the proposal does not comply with the provisions of the development plan and is therefore recommended for refusal.

## OTHER MATERIAL CONSIDERATIONS TAKEN INTO ACCOUNT

#### None

HISTORY				
Reference No.	Description			
	Erect dwellinghouse on Land Adjacent To Hillside House Rothes Moray			
16/00263/PPP	Decision	Refuse	Date Of Decision	25/04/16
	Erect dwellinghouse on Ground Adjacent To Hillside House Rothes Aberlour Moray			
15/01113/PPP	Decision	Withdrawn	Date Of Decision	04/08/15
	Outline to erect a new private dwellinghouse on Ground Adjacent To Hillside House Rothes Moray			
09/00545/OUT	Decision	Permitted	Date Of Decision	20/07/09
	Outline to erect a new dwellinghouse on Land Adjacent To Hillside House Rothes Moray			
07/00993/OUT	Decision	Refuse	Date Of Decision	18/08/08

ADVERT		
Advert Fee paid?	Yes	
Local Newspaper	Reason for Advert	Date of expiry
Northern Scot	No Premises Departure from development plan	01/12/16
PINS	No Premises	01/12/16
	Departure from development plan	

# DEVELOPER CONTRIBUTIONS (PGU) Status CONT SOUGHT

## **DOCUMENTS, ASSESSMENTS etc. \***

\* Includes Environmental Statement, Appropriate Assessment, Design Statement, Design and Access Statement, RIA, TA, NIA, FRA etc

Supporting information submitted with application?

YES

Summary of main issues raised in each statement/assessment/report

**Document Name:** 

**Design Statement** 

Main Issues:

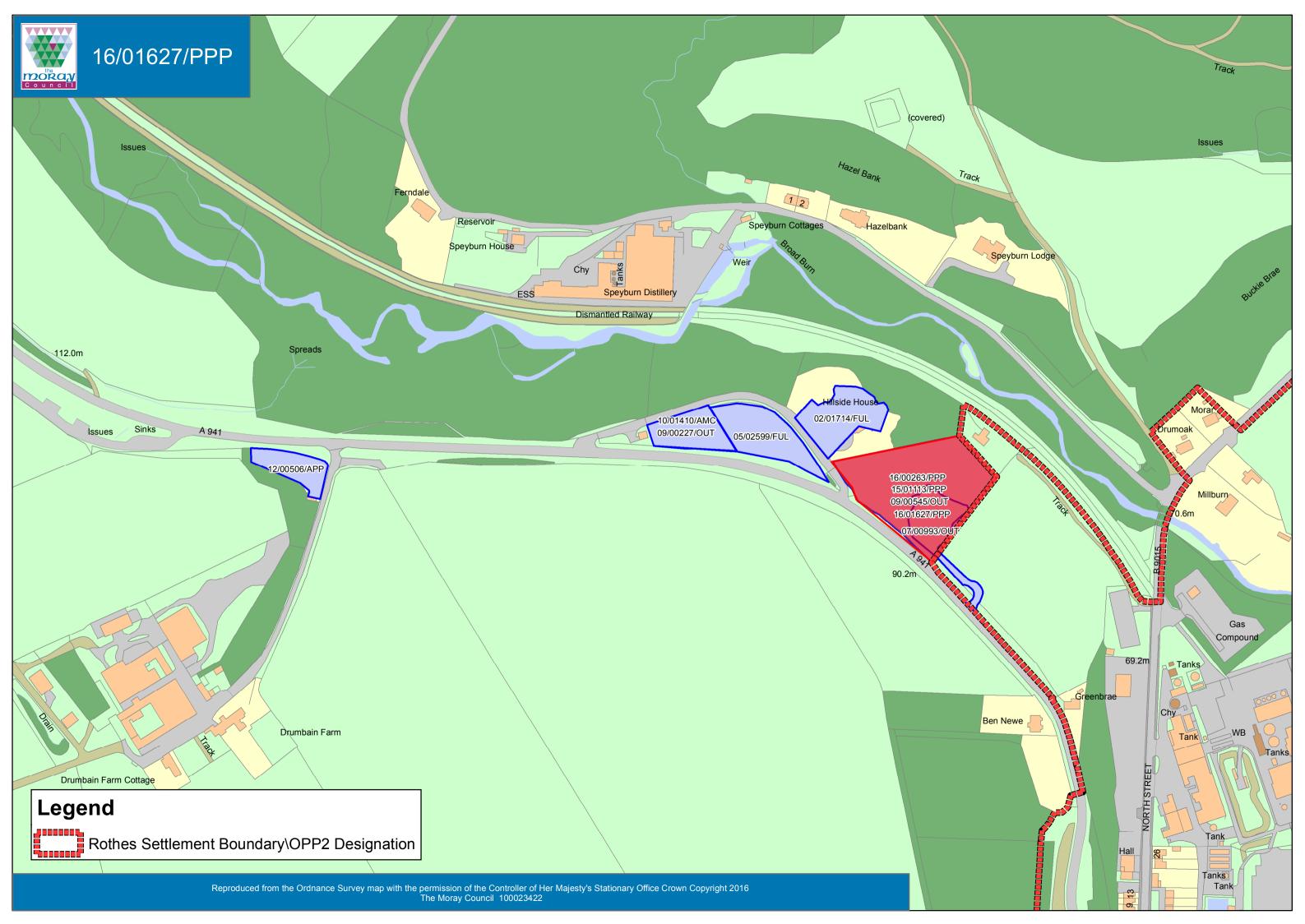
This Statement outlines the planning history of the site, highlighting that the site was granted planning permission on 20 July 2009 with an expiry date of five years from that date. During the lifetime of that consent, the Rothes OPP2 North Street designation was introduced by the Moray Local Development Plan 2015.

The Statement highlights how the revised proposal, as now submitted, seeks to address the reason for refusal in the previous application 16/00263/PPP. In particular, the house has been relocated further north within the application site and away from the Rothes OPP 2 designation with additional semi mature planting shown to the west of the house, to help minimise the visual impact of the dwelling from the public road; the existing bank which currently divides the site would be removed to reduce ground levels and enable the house to be set into the sloping ground of the site; an existing tree belt is shown (which lies out without the southern boundary of the site within the Rothes OPP 2 designation); the size and scale of the indicative house has been reduced when compared with the earlier proposal; and the access arrangements would be retained as previously proposed with the road culverted where it crosses a ditch.

Thereafter, the Statement seeks to show how the proposal complies with planning policy including Policies H7, Policy E9 and IMP1. In relation to Policy H7 it is noted that the proposal was considered to previously apply with this policy and that the now proposed re-siting of the house within the plot means that the proposal now relates more to the existing linear group of houses to the north and west.

S.75 AGREEMENT	
Application subject to S.75 Agreement	NO
Summary of terms of agreement:	
Location where terms or summary of terms can be inspected:	

DIRECTION(S) MADE BY SCOTTISH MINISTERS (under DMR2008 Regs)			
Section 30	Relating to EIA	NO	
Section 31	Requiring planning authority to provide information and restrict grant of planning permission	NO	
Section 32	Requiring planning authority to consider the imposition of planning conditions	NO	
Summary of Direct	etion(s)	<u> </u>	





# THE MORAY COUNCIL TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997, as amended

#### REFUSAL OF PLANNING PERMISSION

[Speyside Glenlivet] Planning Permission in Principle

TO Mrs Alison Jackson c/o Wittets Architects 26 Hay Street ELGIN Moray IV30 1NQ

With reference to your application for planning permission in principle under the above mentioned Act, the Council in exercise of their powers under the said Act, have decided to **REFUSE** your application for the following development:-

# **Erect dwellinghouse on Land Adjacent To Hillside House Rothes Moray**

and for the reason(s) set out in the attached schedule.

Date of Notice: 15 December 2016



#### **HEAD OF DEVELOPMENT SERVICES**

Environmental Services Department
The Moray Council
Council Office
High Street
ELGIN
Moray
IV30 1BX

(Page 1 of 3) Ref: 16/01627/PPP

# IMPORTANT YOUR ATTENTION IS DRAWN TO THE REASONS and NOTES BELOW

### SCHEDULE OF REASON(S) FOR REFUSAL

By this Notice, the Moray Council has REFUSED this proposal. The Councils reason(s) for this decision are as follows: -

The proposal is contrary to the provisions of the adopted Moray Local Development Plan 2015 (Policies E9, H7 and IMP1) and, as a material consideration, the associated Supplementary Planning Guidance 'Housing in the Countryside' where, because of its siting/location, it may make for a more overtly prominent house located in proximity to the A941 road (when compared with an earlier application (16/00263/PPP) on this site) and it would result in an unacceptable form of development. In being located immediately outwith the settlement boundary of Rothes, development on this site would no longer maintain the distinction between settlement and countryside, and in leading to an unwarranted expansion of Rothes the proposal, in conjunction with other existing (new build) development to the north west, would result in the further, additional, build-up and extension of the existing ribbon form of development already located off a layby off the A941. As a result, the proposal would detract from the existing rural character and appearance of the locality.

## LIST OF PLANS AND DRAWINGS SHOWING THE DEVELOPMENT

The following plans and drawings form part of the decision:-

Reference Version	Title
16:25:04	Location plan
16:25:03	Proposed site plan

# NOTICE OF APPEAL TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997

If the applicant is aggrieved by the decision to refuse permission for or approval required by a condition in respect of the proposed development, or to grant permission or approval subject to conditions, the applicant may require the planning authority to review the case under section 43A of the Town and Country Planning (Scotland) Act 1997 within three months from the date of this notice. The notice of review should be addressed to The Clerk, The Moray Council Local Review Body, Legal and Committee Services, Council Offices, High Street, Elgin IV30 1BX. This form is also available and can be submitted online or downloaded from www.eplanning.scot/eplanningClient

If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably

(Page 2 of 3) Ref: 16/01627/PPP

beneficial use by the carrying out of any development which has been or would be permitted, the owner of the land may serve on the planning authority a purchase notice requiring the purchase of the owner of the land's interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997.

(Page 3 of 3) **Ref: 16/01627/PPP**