

THE MORAY COUNCIL TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997, as amended

REFUSAL OF PLANNING PERMISSION

[Heldon And Laich] Application for Planning Permission



With reference to your application for planning permission under the above mentioned Act, the Council in exercise of their powers under the said Act, have decided to **REFUSE** your application for the following development:-

Erect 2no dwellinghouses within Grounds Of Torriston House Torriston Pluscarden Elgin

and for the reason(s) set out in the attached schedule.

Date of Notice: 16 April 2018

HEAD OF DEVELOPMENT SERVICES

Environmental Services Department
The Moray Council
Council Office
High Street
ELGIN
Moray IV30 1BX

(Page 1 of 3) Ref: 18/00246/APP

IMPORTANT YOUR ATTENTION IS DRAWN TO THE REASONS and NOTES BELOW

SCHEDULE OF REASON(S) FOR REFUSAL

By this Notice, the Moray Council has REFUSED this proposal. The Council's reason(s) for this decision are as follows: -

The proposal is contrary to policies IMP1 and H7 for the following reasons:

(i) The site is part of a large open meadow and would be visually intrusive roadside development. It would be a ribbon form of development diminishing the open separation of houses along the public road. The new house would not be integrated in the landscape and would contribute to a build-up of housing such that the open rural character of the Pluscarden valley setting would be diminished.

LIST OF PLANS AND DRAWINGS SHOWING THE DEVELOPMENT

The following plans and drawings form part of the decision:-

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Reference Version	Title	
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180005.CROCKART.04PP	Location plan	
180005.CROCKART.02PP	Plot 1 - elevations and floor plans	
180005.CROCKART.03PP	Plot 2 elevations and floor plans	
100000:01001011110011	1 lot 2 cicvations and noor plans	
180005.CROCKART.01PP	Site plan	
Olle plan		
10000E CDOCKADT 01DD D	Drange and eite when	
180005.CROCKART.01PP B	Proposed site plan	

DETAILS OF ANY VARIATION MADE TO ORIGINAL PROPOSAL, AS AGREED WITH APPLICANT (S.32A of 1997 ACT)

N/A

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NOTICE OF APPEAL TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997

If the applicant is aggrieved by the decision to refuse permission for or approval required by a condition in respect of the proposed development, or to grant permission or approval subject to conditions, the applicant may require the planning authority to review the case under section 43A of the Town and Country Planning (Scotland) Act 1997 within three months from the date of this notice. The notice of review should be addressed to The Clerk, The Moray Council Local Review Body, Legal and Committee Services, Council Offices, High Street, Elgin IV30 1BX. This form is also available and can be submitted online or downloaded from www.eplanning.scotland.gov.uk

If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, the owner of the land may serve on the planning authority a purchase notice requiring the purchase of the owner of the land's interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997.

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REPORT OF HANDLING

Ref No:	B/00246/APP Officer:		Maurice Booth
Proposal Description/ Address	Erect 2no dwellinghouses within Groun	wellinghouses within Grounds Of Torriston House Torriston Pluscarden	
Date:	16/04/18	Typist Initials:	FJA

RECOMMENDATION		
Approve, without or with condition(s) listed below		N
Refuse, subject to reason(s) listed below		Υ
Legal Agreement required e.g. S,75		N
Notification to Scottish Ministers/Historic Scotland		N
Hearing requirements	Departure	N
Hearing requirements	Pre-determination	N

CONSULTATIONS			
Consultee	onsultee Date Returned Summary of Response		
Environmental Health Manager	06/03/18	No objection	
Contaminated Land	06/03/18	No objection	
Transportation Manager	27/03/18	No objection subject to standard conditions and informatives.	
Scottish Water	02/03/18	No objection	
Planning And Development Obligations	14/03/18	A developer contribution has been identified but this not been pursued since the application is being refused.	
Moray Flood Risk Management	02/03/18	No objection subject to conditions on flood and drainage risk statements	
Scottish Environment Protection Agency	28/03/18	No objection	
Forestry Commission	05/03/18	No objection – no woodland affected by he proposal	

DEVELOPMENT PLAN POLICY			
Policies Dep Any Comments (or refer to Observations below		Any Comments (or refer to Observations below)	
IMP3: Developer Obligations			
PP3: Placemaking			
H7: New Housing in the Open Countryside	Υ		
EP9: Contaminated Land			
IMP1: Developer Requirements	Υ		
EP10: Foul Drainage			

T2: Provision of Access	
T5: Parking Standards	
EP2: Recycling Facilities	
E7: AGLV and impacts on wider landscape	
E4: Trees and Development	
ER2: Development in Woodlands	
EP7: Control of Develop in FloodRiskArea	
EP5: Sustainable Urban Drainage Systems	

REPRESENTATIONS

Representations Received

YES

Total number of representations received FOUR

Names/Addresses of parties submitting representations

Name and address details of parties submitting representations withheld in accordance with the Data Protection Act.

Summary and Assessment of main issues raised by representations

Issue: Traffic hazards

Comments (PO): Reasonable visibility can be achieved from the site and subject to conditions Transportation have no objections to the proposals.

Issue: Detrimental impact on valley setting and over-development

Comments (PO): See Observations

Issue: Drainage problems

Comments (PO): SEPA have been specifically consulted in this respect and raise no objections. Moray Flood Risk Management do not object subject to conditions.

Issue: Loss privacy

Comments (PO): In relation to the distances, orientation and relationship with the neighbouring house to the west it is not considered that this would be a material issue.

Issue: Effect on natural environment

Comments (PO): No environmental designations are involved in the site and there is no evidence of any species or habitat that would be detrimentally impacted on.

Issue: Loss of view

Comments (PO): This is not a planning issue.

OBSERVATIONS - ASSESSMENT OF PROPOSAL

History

01/01725/FUL- The proposals for 2 houses are built, and are to the east of the site, across an open field. This consent involved the demolition of a croft at what is now "Torriston Croft" (western-most house) and "West Croft" (eastern-most).

02/02365/FUL has been mis-plotted in Uniform -. at the time that application was permitted the house on Plot "A" (02/02051, site now identified as "West Croft" on the OS base map) had been completed. 02/02365/FUL was for a revised house type, understood to refer to this being a revision of 01/01725/FUL which was the original full consent for 2 houses - besides these there are no other previous applications that could have been 'revised'.

On this basis the proposal site has no previous house consents, and even had there been any such consent that would have been long ago under quite different policy considerations.

The Site

Western part of a large open meadow area, with a 25m road frontage. Plot 1 is to the front and plot 2 extends to the rear of the meadow area.

There are tall mature conifer trees to the western and southern boundaries

The Proposal

APP for the erection of two houses.

The houses are reasonably compact units, well proportioned and with slate to the roof and render/larch boarding to the walls.

Housing in the Countryside Policy (H7, IMP1)

At a general level policy IMP1 requires that the scale, density and character of new development must be appropriate and integrated in the surrounding area. However, the specific policy for assessing new housing in the countryside is H7. This policy assumes in favour of new houses in the countryside providing all of the four stated criteria are met

Under H7 the specific requirements are:-

- a) It reflects the traditional pattern of settlement in the locality and is sensitively integrated with the surrounding landform using natural backdrops, particularly where the site is clearly visible in the landscape. Obtrusive development (i.e. on a skyline, artificially elevated ground or in open settings such as the central area of a field) will not be acceptable;
- b) It does not detract from the character or setting of existing buildings or their surrounding area when added to an existing grouping or create inappropriate ribbon development;
- c) It does not contribute to a build-up of development where the number of houses has the effect of changing the rural character of the area. Particular attention will be given to proposals in the open countryside where there has been a significant growth in the number of new house applications; and,
- d) At least 50% of the site boundaries are long established and are capable of distinguishing the site from surrounding land (e.g. dykes, hedgerows, fences, watercourses, woodlands, tracks and roadways)."

The proposal site is part of a large open meadow in an extensively forested area. Across the meadow there are distant views of the attractive Pluscarden valley.

There are already a number of new houses west of the meadow area in which the current proposal sites lie, and there is already evidence of the attractive rural character of the setting being eroded. Reflecting this there has been a refusal for a further house to the east (far side) of the existing housing (reference 10/00115/APP).

The current proposals represent obtrusive roadside development. Combined with the new and established housing in the vicinity ribbon development would be involved. A significant build-up of housing is represented by the proposals and the attractive qualities of this Pluscarden valley road would be detrimentally impacted on. n this basis the proposals should be refused as specifically breaching H7 (a), (b) and (c).

House Design (H7)

The concern with the proposal is specifically with the principle of any new house on the area, and in itself the overall scale, detailing and finishes of the houses are not such that house design would be a reason for refusal.

Developer Obligations (IMP3)

A Developer Obligation contribution has been identified for healthcare and the applicant has indicated that they would be willing to make this contribution.

As the application is being refused this matter has not been pursued.

Conclusion

For the reasons stated the proposal would be contrary to the specific provisions of policy H7 and should be refused.

OTHER MATERIAL CONSIDERATIONS TAKEN INTO ACCOUNT

None

HISTORY				
Reference No.	Description			
	Proposed house on Sites At Torriston Pluscarden Moray			
13/02072/PE	Decision	ID/PE Answered	Date Of Decision	27/01/14
	Amend house design and erect new dwellinghouse on Pot 2 on Sites At Torriston Pluscarden Elgin Moray			
02/02365/FUL	Decision	Permitted	Date Of Decision	25/03/03
	Erect new dwellinghouse and integral double garage on Plot A on Sites At Torriston Pluscarden Elgin Moray			on Plot A on Sites At
02/02051/FUL	Decision	Permitted	Date Of Decision	16/01/03
Outline to erect new dwellinghouse on Sites At Torriston Pluscarden Elgin Moray				iston Pluscarden Elgin
00/01100/OUT	Decision	Refuse	Date Of Decision	15/08/00
	Outline to erect new dwellinghouse at Sites At Torriston Pluscarden Elgir Moray			iston Pluscarden Elgin
99/00805/OUT	Decision	Refuse	Date Of Decision	16/09/99

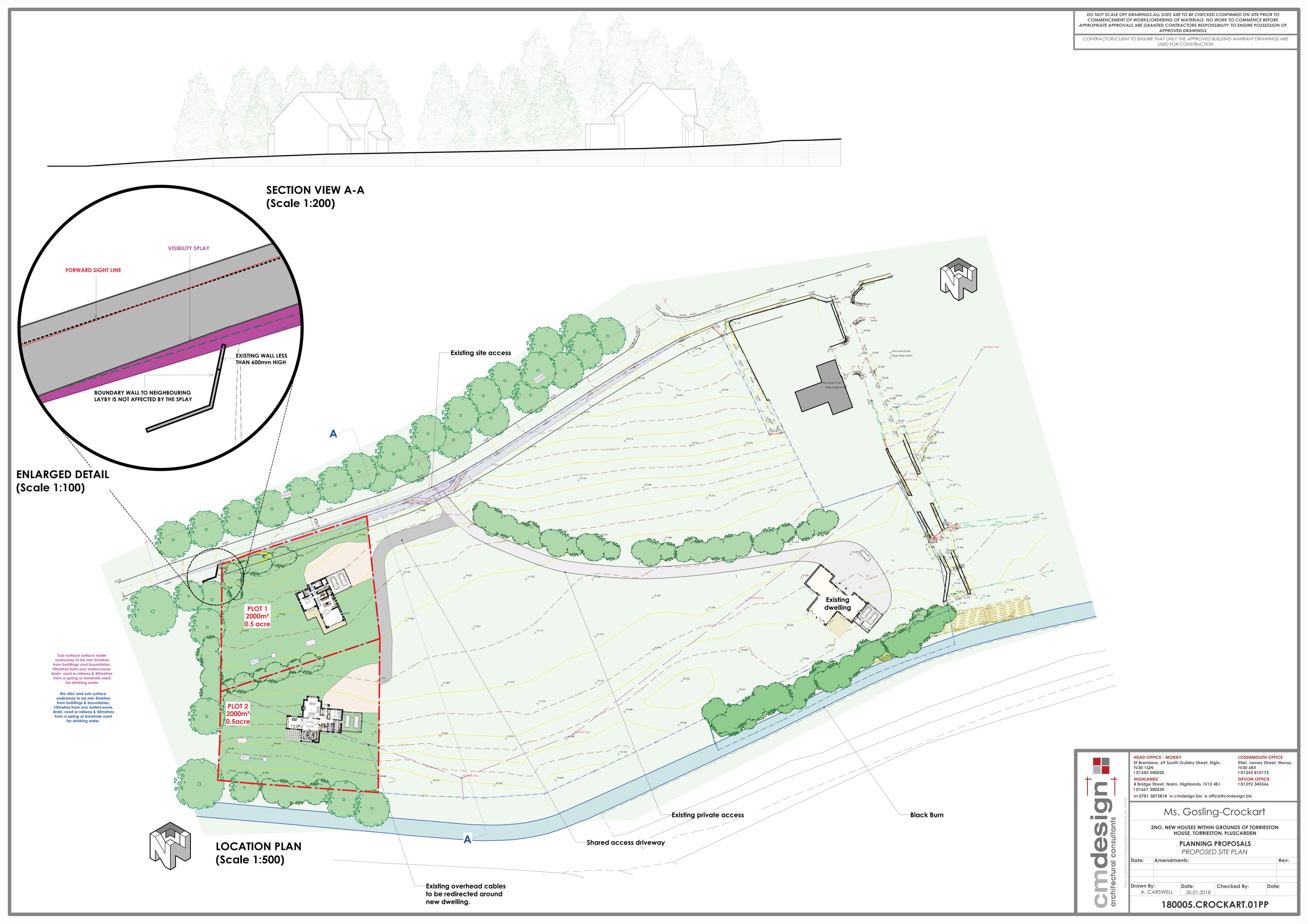
ADVERT			
Advert Fee paid?	No		
Local Newspaper	Reason for Advert	Date of expiry	
Northern Scot	No PremisesDeparture from development plan	29/03/18	
PINS	No PremisesDeparture from development plan	29/03/18	

DEVELOPER CONTRIBUTIONS (PGU)		
Status	A developer contribution has been identified but this not been	
Status	pursued since the application is being refused.	

DOCUMENTS, ASSESSMENTS etc. * * Includes Environmental Statement, Appropriate Assessment, Design Statement, Design and TA, NIA, FRA etc	Access State	ement, RIA,
Supporting information submitted with application?		NO
Summary of main issues raised in each statement/assessment/report		
Document Name:		
Main Issues:		

S.75 AGREEMENT	
Application subject to S.75 Agreement	NO
Summary of terms of agreement:	
Location where terms or summary of terms can be inspected:	

DIRECTION(S) MADE BY SCOTTISH MINISTERS (under DMR2008 Regs)		
Section 30	Relating to EIA	NO
Section 31	Requiring planning authority to provide information and restrict grant of planning permission	NO
Section 32	Requiring planning authority to consider the imposition of planning conditions	NO
Summary of Direct	tion(s)	



CONTRACTOR/CLIENT TO ENSURE THAT ONLY THE APPROVED BUILDING WARRANT DRAWINGS ARE USED FOR CONSTRUCTION



GROUND FLOOR PLAN (Scale 1:50)

Ground Floor Area = 110m² Garage Floor Area = 38m²



FRONT ELEVATION (Scale 1:100)



REAR ELEVATION (Scale 1:100)

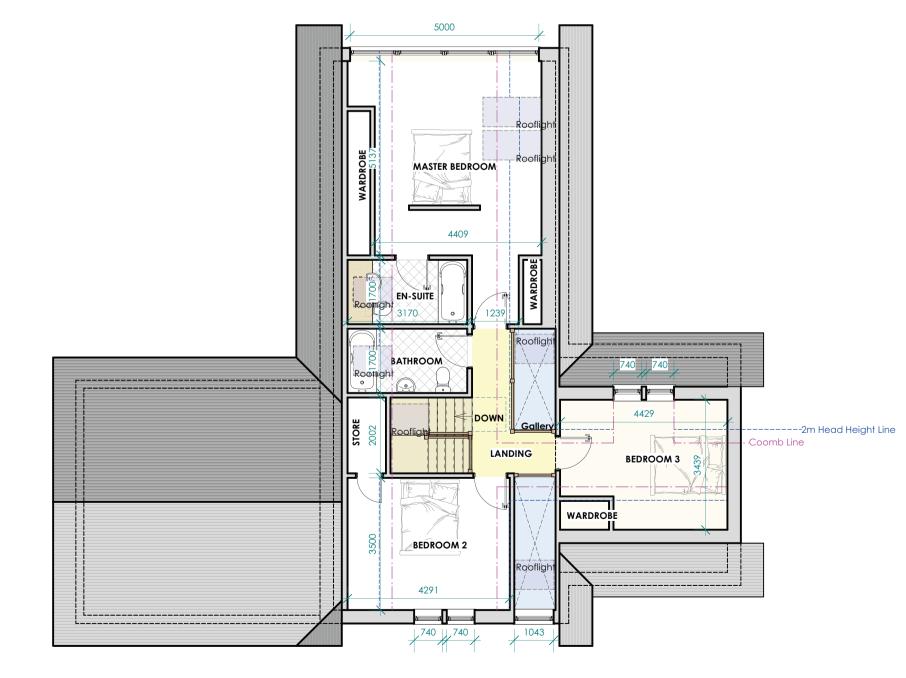
A GABLE WIDTH OF NO MORE THAN 2.5 TIMES THE HEIGHT OF THE WALL FROM GROUND TO EAVES LEVEL **GROUND TO EAVES = 3450mm** ACTUAL GABLE WIDTH = 6580mm



EAST ELEVATION (Scale 1:100)



WEST ELEVATION (Scale 1:100)



FIRST FLOOR PLAN (Scale 1:100)

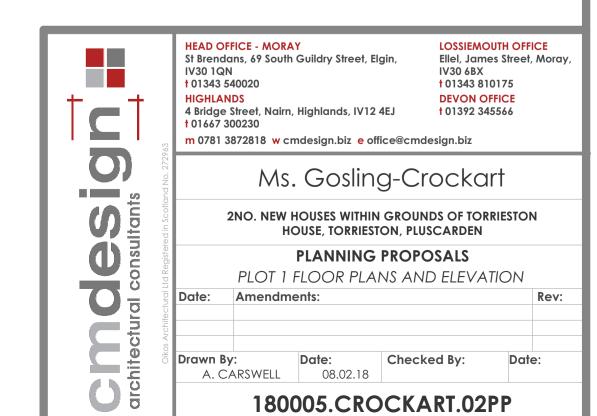
First Floor Area = 85m²

<u>Finishes</u>

Roof

- Slate (Heavy Spanish)
- Timber fascia, barge board and soffit Aluminium deepflow gutters and downpipes, prefinished colour to clients choice
 Walls, Basecourse & Dormers
 Cream or off white render

- Vertical larch cladding Windows & Doors
- Painted timber finish with sandstone precast cills or timber edgings



Site Plan for Neighbour Notification purposes only

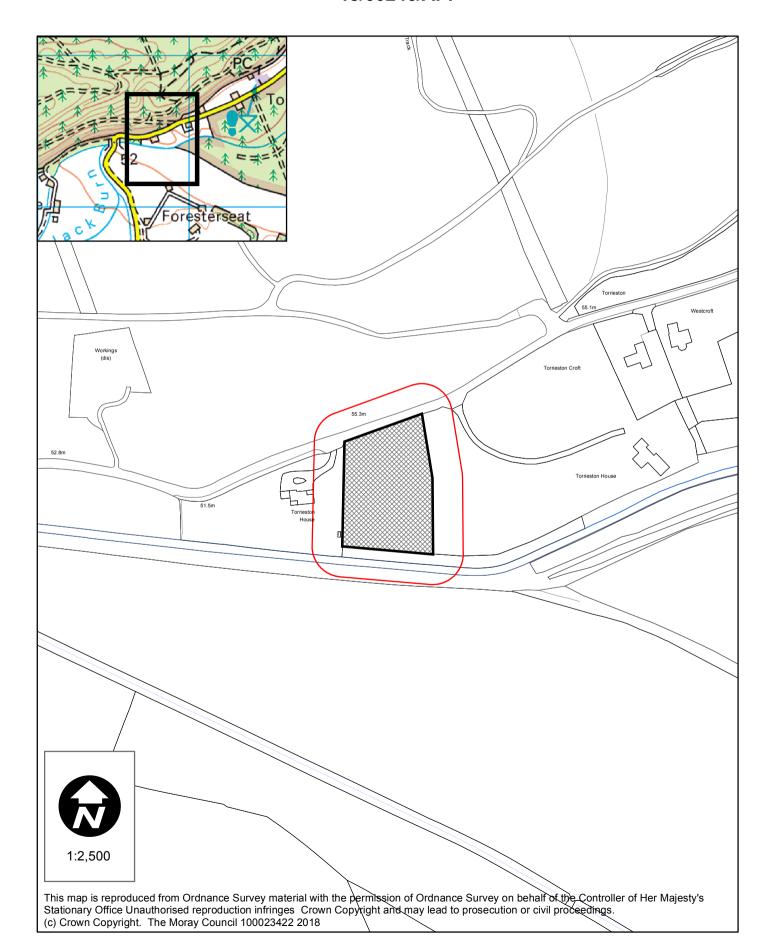
moray

Town and Country Planning

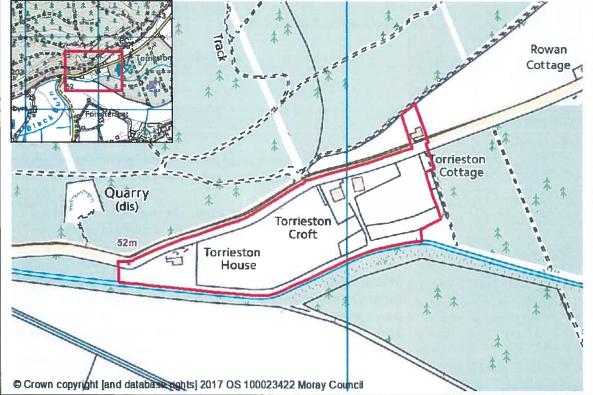
(Development Management Procedure)(Scotland) Regulations 2008

Planning Application Reference Number:

18/00246/APP



Site Reference	LDP2020_BID_TO01
Settlement	Torrieston
Site Address	Torrieston, Near Elgin
Owner Developer	Officer identified
Site Description	Area of land next to a small cluster of houses
Bid Summary	Residential
Greenfield/ Brownfield	Greenfield
Current Zoning	None
Planning History	None
Lorenset San	Rowan Cottage



Strategic Environmental	
Assessment	
SEA Scoping In/Out	Out
Overall SEA Conclusion	Scope out, despite impact on landscape the bid is not supported.
Effective Sites	
Market Interest / Developer commitment	
Site Constraints:	
Transportation Requirements	Not supported – visibility splays are restricted and require third party land.
	Development is for three sites each for 2 – 3 dwellings, served by a new access which has been formed onto C3E Elgin-Pluscarden Road.

Flooding	New access has been formed to serve single plot with visibility splays of 2.4m x 90m in both directions. However additional plots will require visibility splays at access of 4.5m x 90m and widening of the access to 5.5m to enable two-way movements. To the west there is a wall and hedge within the garden ground of 'Torriston House' which restrict the visibility splay. The level of the road is also falling at that location which further limits sightlines. Flood Team The site is at risk from fluvial flood risk at the south from the Black Burn and some small areas of surface water flooding. A Level 1 flood risk statement and drainage impact assessment will be required to ensure adequate SuDS design.
Contaminated Land	
Landscape Requirements	
Advanced Planting	
Other Abnormal Costs (e.g.	SEPA Flood risk: A Flood Risk Assessment would be required to determine the flood risk of the Black Burn to the south of the site. Protection of the water environment: the site is adjacent to Black Burn, so adequate buffer strips would be required to protect the watercourse from development. Drainage: Foul drainage may limit development. Disposal to land is the preferred option and porosity should be investigated. A developer requirement for a compliant site investigation in accordance with Section 3.9 of the Domestic Technical handbook is submitted in support of any planning submission.
Gas Pipeline)	
Identified Assessment Requirements	Flood Risk Assessment
Summary / Conclusion	The proposal is not support on transportation grounds.
Planning Assessment	
Planning Conclusion	The bid proposes development on a site where there is an existing cluster of houses. The surrounding area has been identified as an area where there is a high demand for housing in the open countryside. As part of reviewing the rural housing policy, opportunities for development in existing groupings and clusters have been looked at to offer potential development opportunities. Transportation have objected to the proposal as the necessary visibility splays cannot be achieved
Recommendation	Not supported