

REPORT TO: POLICY & RESOURCES COMMITTEE ON 27 APRIL 2010

SUBJECT: DELAYED DISCHARGE FUNDING

BY: DIRECTOR OF COMMUNITY SERVICES

1. REASON FOR REPORT

- 1.1. This report was requested to be presented at this Committee by the Health & Social Care Committee on 31 March 2010 (para 7 of the minute refers). The Committee is asked to approve the changes made to Delayed Discharge Funding for current and future use.
- 1.2. This report sets out the history of the delayed discharge grant, how the allocation was used in previous years through NHS Grampian, how this resource was utilised and also sets out the amount allocated to the Moray Council, and developments for future use of this funding.
- 1.3. This report is submitted to Committee in terms of the Council's Administrative Scheme in relation to the function of the Council as Social Work Authority under the Social Work (Scotland) Act 1968.

2. RECOMMENDATION

2.1 It is recommended that The Policy & Resources Committee:

- (i) agrees the changes made to Delayed Discharge Funding for 2009/10 and 2010/11;**
- (ii) approves the outline funding for delayed discharges to be paid to NHS Grampian as detailed in paragraph 4.1 of £30,000 for 2009/10 and APPENDIX 1 of £295,000 for 2010/11; and**
- (iii) approves the development of the Joint Equipment Store, as detailed in paragraph 5 and remits the detailed staffing arrangements to the Director of Community Services and Head of Personnel Services.**

3. BACKGROUND

- 3.1 The Scottish Government have set targets for the reduction in the number of delayed discharges in hospital care across Scotland. NHS Boards were given the responsibility to meet the national target of zero for their Board area. In Moray this was delegated to the Grampian Integrated Strategic Planning and Monitoring Group (NHS Grampian, Aberdeen City, Aberdeenshire and Moray Councils).

- 3.2 From April 2008, the Moray Council became responsible for meeting all future delayed discharge targets set by the Scottish Government and hence directly receiving the funding. In order to continue achieving these targets means relying on staff in the community being available to support this work, including the staff that are currently being paid for through the funding of £431,000 previously allocated to NHS Grampian
- 3.3 It was agreed by Moray Community Health & Social Care Partnership (MCHSCP) that this resource should continue to be allocated to support the development of hospital and community based services to enable the delayed discharge target of zero in Moray to be maintained from 2008-09. This was, in the main, to ensure that there was sufficient allied health professional, nursing, and geriatrician time in place. All of these posts are on permanent contracts.
- 3.4 For 2008-09 financial year, Health & Social Care Services Committee on 24 September 2008 (para 3 of the minute refers), agreed that The Moray Council would contribute £431,000 for Moray delayed discharge initiatives.
- 3.5 It was agreed at Health & Social Care Services Committee on 3 February 2010 (para 6 of the minute refers) that £75,000 funding for Care in the Community Posts, which relates to The Moray Council employees, therefore funding to be permanently allocated to Community Care budget. That Committee also agreed to pay £295,000 to NHS Grampian for year 2009/10 to continue the services established to reduce delays were continued.
- 3.6 The remaining figure to be agreed for 2009/10 is £61,000.

4. SPECIFIC PROPOSAL

- 4.1 Within the Moray area of NHS Grampian, there have been many pressures on the provision of special profiling beds for peoples homes to allow discharge from hospital. This required expenditure outwith the normal equipment budget in 2009-10 of £20,000. In addition, the roll out of a bed management system for all hospitals in Moray has cost a further £10,000. This is a one off necessary expenditure for 2009/10. Therefore, out of the balance of funding for 2009/10 £30,000 is to be paid to NHS Grampian for this purpose
- 4.2 The funding proposed for 2010/11 is a payment of £295,000 as per details in APPENDIX 1 in order to facilitate further development in the use of delayed discharge funding.

5. JOINT EQUIPMENT STORE DEVELOPMENT

- 5.1 The joint equipment store has a crucial role in shifting the balance of care by ensuring that people have the equipment required to enable them to sustain independent living in their own home and to ensure timely discharge from hospital and the prevention of delayed discharges. The current store at Pinefield was developed by the Moray Council Occupational Therapy service

in 2003. The NHS contributes through the purchase of a decontamination machine and the provision of staff within the store.

- 5.2 Equipment is provided by the store to clients of all ages, however the majority of clients requiring equipment are over the age of 65, with the over 75s making the highest demand on services.
- 5.3 In 2004 7.2% of the Moray population was aged 75 and over. By 2009 this had grown to an estimated 8.14%. This represents an increase of approximately 900 people aged over 75. By 2031 the population over age 75 is projected to increase by a further 104%.
- 5.4 Projected figures in Moray show that by 2018 the 65-74 population group will increase by 23%, the 75-84 group will increase by 29% and the 85+ group will increase by 59%.
- 5.5 Managing long term conditions is seen as the biggest challenge facing health care systems world-wide with 60% deaths attributable to them. Across the UK it is estimated that people with a long term condition:-
- Account for 80% of all GP consultations
 - Are twice as likely to be admitted to hospital
 - Stay in hospital disproportionately longer
 - Account for over 60% of hospital bed days
- 5.6 The staffing complement of the store has not grown in line with demographic change nor with the increased demands for equipment as a consequence of this demographic change. In 2004 the store had an establishment of :-
- 1 FTE Occupational Therapy Technician
 - 1.5 FTE Driver/Store Assistants
 - 1.0 FTE Admin
- 5.7 The growth in demand on the store can be shown by the requests made to the store over the following years are:
- 2004-05 calls placed 4111 calls completed 2151
 - 2005-06 calls placed 4250 calls completed 2079
 - 2006-07 calls placed 5297 calls completed 2896
 - 2007-08 calls placed 4809 calls completed 3384
 - 2008-09 calls placed 4822 calls completed 4150
- 5.8 Moray has maintained an unbroken record of zero reportable delays (delays over 6 weeks) since February 2008. Reducing hospital length of stay is now a target for the joint Health & Social Care system. This is anticipated to result in increased numbers of people flowing through the hospital system.
- 5.9 Since April 2009, 26 patients were recorded as a delayed discharge in hospital waiting for delivery of equipment to facilitate their discharge. This accounted for a minimum of 434 bed days lost.

- 5.10 To maintain service levels in the provision and delivery of equipment additional staff are required in the store.:-
- 1 FTE Storeperson/Driver
 - 0.5 FTE Admin
 - Regrading of the current OT Technician to take into account managerial duties and additional requirements.
- The funding of these posts are proposed to be met from the balance of funding of £61,000 from the Delayed Discharge monies received from Scottish Government.
- 5.11 To further enhance the efficiency of the store and the system of ordering and delivery of equipment, greater use is recommended of the GREAS system.
- 5.12 The Grampian Equipment and Adaptations System (GREAS) has been the only store IT database and ordering system since February 2009. GREAS is a Grampian-wide system. There is a requirement for an administrator who is responsible for operation and development of GREAS. The full and correct functioning of GREAS will permit multiple customers to order from the store, including the development of service user direct ordering and purchase of agreed equipment. It will also permit better control of stock levels and produce more robust management information.
- 5.13 The store needs investment to ensure that it can meet the demands placed upon it. The timely delivery and installations of equipment will minimise delayed discharges and support independent living. The cleaning and maintenance of equipment reduces the need for new purchase and saves the Council money. The additional staff will ensure that these tasks are carried out within agreed timescales. Appropriate and careful management will ensure that the store systems are operating effectively and efficiently and will permit further future developments.

6. SUMMARY OF IMPLICATIONS

(a) Single Outcome Agreement/Service Improvement Plan

- (i) The use of the Delayed Discharge Funding promotes the outcomes identified in National Outcome 6 – We Live Longer Healthier Lives.

(b) Policy and Legal

None.

(c) Resources (Financial, Risks, Staffing and Property)

The financial implications are detailed in paragraph 4, **APPENDIX 1**, and paragraph 5.10. All proposals will be met within the Delayed Discharge grant.

(d) Consultations

Director of Community Services; General Manager, Moray Community Health & Social Care Partnership; D Bosworth, Principal Accountant and Chief Finance Officer.

7. CONCLUSION

- 7.1 In previous years NHS Grampian managed the allocation of resources to support the work to reduce the number of delayed discharges across Grampian. This responsibility now rests with the Moray Council and the basis of funding for 2009-10, 2010-11 and future funding is set out in paragraph 4 & 5 above.**

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Background Papers:

Ref: