

# APPENDIX 1

## THE MORAY COUNCIL CORPORATE RISK REGISTER

Date: March 2016

No.	RISK Threat to achievement of business objective	Scope/ potential consequences of risk	Initial risk			Risk control measures in place	Residual risk			Risk control activity now proposed	Risk Owner
			Likeli- hood	Impact	Risk score		Likeli- hood	Impact	Risk score		
1. Political risks											
1.1	Political priorities are not achieved.	<ul style="list-style-type: none"><li>• Manifesto priorities of the Administration are not delivered.</li><li>• Financial constraints may impact on ability to deliver priorities.</li><li>• Lack of clarity as to council plans and outcomes.</li><li>• Minority administration unable to secure political support for policy initiatives</li></ul>	5	5	25	<ul style="list-style-type: none"><li>• Moray 2023 plan and associated prevention plan in place describing Community Planning priorities</li><li>• Council corporate plan in place running through to 2017 linking the Moray 2023 plan with the council's service planning process</li><li>• Council and committees monitor progress on delivery of priorities.</li></ul>	4	4	16	<ul style="list-style-type: none"><li>• Community Planning Board to continue monitoring progress of plan and delivery of agreed targets.</li><li>• Plan targets to be revised and updated in 2026 plan with emphasis continuing on preventative measures reducing partner interventions and securing sustainable outcomes</li><li>• Address issues arising from the Audit Scotland best value follow up report on providing development opportunities for elected members</li></ul>	CMT
1.2	Effectiveness of decision making.	<ul style="list-style-type: none"><li>• A lack of clarity between members and officers functions and roles is apparent</li><li>• There is insufficient scrutiny of decision</li></ul>	5	4	20	<ul style="list-style-type: none"><li>• Roles and functions of senior councillors and senior officers clearly established. Senior officers held to account through</li></ul>	4	4	16	<ul style="list-style-type: none"><li>• Decision making to continue through Council and committees as appropriate, with reference to the Community Planning</li></ul>	CMT

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		making processes <ul style="list-style-type: none"> <li>Administration Group does not have a majority</li> <li>Decisions do not fully consider statutory responsibilities of the Council.</li> </ul>				Committee reporting arrangements <ul style="list-style-type: none"> <li>Audit and Scrutiny Committee provides challenge</li> <li>Committee arrangements revised to meet changing needs</li> <li>A 'Summary of Implications' section is given in all committee reports to inform decision making processes.</li> <li>Community engagement strategy approved for application during 2016/17 Suite of governance documents reviewed and updated</li> </ul>				Board as required and through the Service Development Group and senior officer teams. <ul style="list-style-type: none"> <li>Monitoring officer to maintain statutory role of ensuring legality of decision making processes.</li> <li>CMT/SMT to provide support and advice to members on sustainability of proposals.</li> </ul>	
1.3	Partnership working may lead to diminution of accountability and control and objectives are not delivered	<ul style="list-style-type: none"> <li>Poor value for money obtained from partnership arrangements.</li> <li>Performance expectations not delivered.</li> <li>Not all partners contribute as necessary</li> </ul>	5	5	25	<ul style="list-style-type: none"> <li>Community Planning Board, Partnerships and Community Engagement Group in place</li> <li>Improvement Service led self-evaluation of community planning arrangements progressed</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>CPP governance arrangements to be further developed with statutory partners</li> <li>Contractual partnerships continue to be reviewed as part of procurement process</li> <li>Partnership risk register to be updated in consultation</li> </ul>	CE  CD(CS)  CE

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		<ul style="list-style-type: none"> <li>Partners lose confidence in ability to deliver.</li> <li>Public loses confidence in partners' ability to deliver.</li> <li>Services are not delivered as expected</li> </ul>				<ul style="list-style-type: none"> <li>Health and Social Care Integration Joint Board now established with separate governance arrangements</li> <li>Performance targets being monitored by Community Planning Board</li> </ul>				with partners <ul style="list-style-type: none"> <li>Management of external funding for projects delivered in partnership to be subject to enhanced scrutiny.</li> </ul>	
1.4	Economic regeneration not secured	<ul style="list-style-type: none"> <li>Impact on Housing, Schools and Revenue</li> <li>Expansion of economic development role</li> <li>Loss of relatively well paid jobs affecting services in the Community</li> <li>Loss of vibrancy</li> <li>Competitiveness / sustainability issues.</li> </ul>	5	5	25	<ul style="list-style-type: none"> <li>Economic strategy published in conjunction with Moray Economic Partnership with short, medium and long term objectives.</li> <li>Process of quarterly monitoring reports to ED &amp; I Committee established</li> <li>Local development plan finalised and approved</li> <li>Annual report on economic development published to raise awareness of the council's involvement in this process</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>Agreed priorities to continue to be scrutinised by Moray Economic Partnership – one programme per quarter</li> <li>Moray Economic Strategy being refreshed to ensure consistency between Scottish Government and Council economic priorities and outcomes to ensure links between economic strategy and Moray 2023 plan are maintained.</li> <li>Continue to raise staff awareness of the importance of economic regeneration.</li> <li>Policy on developer</li> </ul>	CD(ED &I)

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										contributions to be reviewed	
<b>2. Financial risks</b>											
2.1	The current economic climate places additional strain on the Council's resources	<ul style="list-style-type: none"> <li>Real terms reduction in grant funding to the Council.</li> <li>Capacity to secure savings and set a balanced budget not sustained.</li> <li>Greater incidence of job losses and indebtedness in the population impact on Council Services.</li> <li>May need to change budgetary priorities.</li> <li>Contractors (and their sub-contractors) more likely to fail leading to loss of supply</li> <li>Expectation that the Council will provide support for economic recovery.</li> <li>Budget reductions may impact disproportionately on disadvantaged individuals or communities.</li> </ul>	5	5	25	<ul style="list-style-type: none"> <li>Financial Plan is reviewed and updated annually.</li> <li>Balanced budget secured for 2016/17.</li> <li>Equality Impact Assessments undertaken where budget reductions proposed</li> <li>Financial Planning Strategy was presented to all councillors</li> </ul>	5	5	25	<ul style="list-style-type: none"> <li>Financial planning for both revenue and capital funding being progressed by Administration Group for future years having regard to council priorities and known and projected budget reductions.</li> <li>CMT to continue regular meetings with SNP group to discuss strategic issues including the financial plan</li> <li>The financial planning strategy identifies the importance of community engagement and given the scale of further budget and service reductions required: a significant amount of work needs to be progressed during 2016/17 to engage with communities.</li> </ul>	CMT/ HOFS
2.2	Sound resource management is not	<ul style="list-style-type: none"> <li>Failure to meet statutory</li> </ul>	5	5	25	<ul style="list-style-type: none"> <li>Financial Regulations.</li> <li>Budget monitoring.</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>Service budget monitoring and</li> </ul>	CD(CS)

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	exercised.	obligations and business objectives. <ul style="list-style-type: none"> <li>• Pressure on budgets increases.</li> <li>• Inefficient and ineffective use of resources adversely affects delivery of critical services.</li> <li>• Criticism from external audit.</li> <li>• Poor publicity and adverse effect on the Council's reputation</li> </ul>				<ul style="list-style-type: none"> <li>• Budget Manager training.</li> <li>• Annual internal audit programme.</li> <li>• External audit.</li> <li>• Asset Management Working Group</li> <li>• Longer term pressures highlighted in Financial Plan – key issues:               <ul style="list-style-type: none"> <li>➢ PPP,</li> <li>➢ Inflation,</li> <li>➢ Demand for Care Services.</li> <li>➢ Zero Waste Management Plan</li> <li>➢ Office accommodation rationalised</li> <li>➢ Energy monitoring in place</li> <li>➢ Regular quarterly reporting on procurement initiatives including procurement forum established for CMT/SMT</li> </ul> </li> </ul>				restrictions on spend where possible. <ul style="list-style-type: none"> <li>• Efficiency Savings Monitoring and identification of further efficiency savings.</li> <li>• Reports on budget pressures identify issues and risks for management and political review.</li> <li>• CMT monitor budget pressures quarterly</li> <li>• Liaison with partners to mitigate risks of reduction in opportunities to secure external funding</li> <li>• Manage outcomes from strategic reviews of leisure services</li> </ul>	CD(CS)  CD(CS)  CMT  CMT  CMT
2.3	Rationalisation of services and financial climate affects probity	<ul style="list-style-type: none"> <li>• Greater risk of fraud /theft being perpetrated against the Council.</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>• Financial control environment</li> <li>• Anti Fraud policy reviewed and updated</li> <li>• Assurance reports from external/internal</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>• Corporate fraud initiatives being developed as a consequence of welfare reform staffing changes</li> </ul>	CD(CS)  CD(CS)

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						audit <ul style="list-style-type: none"> <li>Integrity group established and promoted through staff team talk</li> <li>Positive outcomes from National Fraud Initiative provides assurances on quality of data held in main council systems</li> </ul>					CD(CS)
2.4	Savings requiring to be made by Community Planning Partners adversely impact on Council services and budgets	<ul style="list-style-type: none"> <li>Savings impact more severely on one group in the Community.</li> <li>Partner savings require Council to re-assess service provision to reduce impact.</li> </ul>	5	4	20	<ul style="list-style-type: none"> <li>Agreement from partners to share budget savings proposals secured.</li> <li>Consolidated budgets developed at high level</li> <li>Budget implications regularly discussed at Community Planning Officer Group meetings</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>Continue to monitor risks re. aggregation of budgets for jointly delivered projects; specifically health and social care integration.</li> </ul>	CMT
<b>3. Human Resources (People) Risks</b>											
3.1	Inability to recruit and retain well qualified and experienced staff.	<ul style="list-style-type: none"> <li>Rationalisation of workforce leads to loss of essential experience, expertise and 'corporate memory'.</li> <li>Lack of specialist staff in certain disciplines degrades the</li> </ul>	5	4	20	<ul style="list-style-type: none"> <li>Corporate Workforce Plan is in place.</li> <li>Key posts being identified for succession planning and recruitment purposes.</li> <li>.</li> <li>Management competencies developed</li> </ul>	5	4	20	<ul style="list-style-type: none"> <li>Workforce plan to continue to be reviewed on an annual basis to reflect corporate priorities</li> <li>Conclusions from Workforce Culture working party being actioned</li> <li>Continue activity to address specific recruitment and retention</li> </ul>	CD(CS)  CD(CS)  CD(CS)

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		<p>Council's ability to provide essential services and good customer service.</p> <ul style="list-style-type: none"> <li>Standards of service, control and governance may be adversely affected</li> <li>Staff morale may be adversely affected</li> </ul>				<ul style="list-style-type: none"> <li>Leadership Development Programme launched.</li> <li>Bullying and harassment survey completed</li> <li>'Transform' process in place to mitigate future impacts on staff of organisational change</li> </ul>				issues across services.	
3.2	Staff are unprepared for change and do not have the skills competencies or experience to meet future requirements	<ul style="list-style-type: none"> <li>Inability to meet the demands of local government of the future and ensure secure continuous improvement of services</li> </ul>	3	5	15	<ul style="list-style-type: none"> <li>Employee Review &amp; Development Programme / PRD/Performance Management Change Management plans and consultation,</li> <li>Preparation and support for managers dealing with change, including application of Moray Management Methods</li> <li>Workload pressures on staff being closely monitored.</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>Manage vacancies having regard to skills and competencies of current employees as far as practicable</li> <li>Corporate training initiative launched to provide virtual modular learning opportunities for staff</li> <li>Reinvigorate ERDP process to ensure consistent approach across services</li> </ul>	CD(CS)
3.3	Staff engagement is not effective at improving (or	<ul style="list-style-type: none"> <li>Reduction in staff productivity and enthusiasm</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>Leadership and management development</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>Continue to develop employee engagement programme in response</li> </ul>	CD(CS)

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	sustaining) morale and motivation	<ul style="list-style-type: none"> <li>Additional management time to resolve issues</li> </ul>				<p>programme in place and being developed including resilience training.</p> <ul style="list-style-type: none"> <li>Employee communications; Connect newsletter, staff surveys</li> <li>Employee Engagement Programme, including employee conferences and CMT visits and Team Talks</li> <li>Health and Work Policy.</li> <li>Culture Group established to deal with issues arising from staff surveys</li> <li>Targeted support for services with higher than average absence levels.</li> <li>Trade Union and Information and Consultation Forums in place.</li> </ul>				<p>to feedback and experience</p> <ul style="list-style-type: none"> <li>Implementation of revised health and work policy and targets to be scrutinised for effectiveness</li> <li></li> </ul>	
3.4	Inadequate management of health and safety	<ul style="list-style-type: none"> <li>Injuries or death sustained by individuals;</li> </ul>	4	5	20	<ul style="list-style-type: none"> <li>Individual Departmental policies/strategies/</li> </ul>	2	5	10	<ul style="list-style-type: none"> <li>Continued development &amp; enhancement of current safety management</li> </ul>	CD(CS)



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	risks affecting employees, service users or members of the public.	<ul style="list-style-type: none"> <li>Senior managers liable to prosecution;</li> <li>Council subject to litigation and compensation claims;</li> <li>Damage to Council's reputation.</li> </ul>				guidelines <ul style="list-style-type: none"> <li>Improved internet access to Health and Safety guidance</li> <li>Improved reporting to CMT/Committee, including annual report</li> <li>Team talk issued to all staff re-iterating the importance of compliance with Health and Safety rules.</li> <li>CMT consider action plan for Health and Safety at six monthly intervals</li> </ul>				system. <ul style="list-style-type: none"> <li>Continue H&amp;S audits of safety management culture within the Council as part of rolling planned programme.</li> <li>Continued promotion of effective risk assessment processes and zero tolerance approach to safety breaches.</li> <li>Health and wellbeing support being developed</li> <li>Review of regulations for drivers pending dependent on outcomes from Glasgow enquiry.</li> </ul>	
<b>4. Regulatory Risks</b>											
4.1	Good governance requirements are not met.	<ul style="list-style-type: none"> <li>Inability to demonstrate good governance</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>Governance Statement prepared and published annually.</li> <li>Strategic plans and vision updated and approved by Council.</li> <li>Senior management structures revised.</li> <li></li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>Governance monitoring continues by CMT, Chief Officers, Monitoring Officer and audit and scrutiny bodies, all in accordance with agreed plans.</li> <li>Pro-active management response to issues raised in inspection reports.</li> <li>Governance arrangements to be reviewed for any future relationships with arm's</li> </ul>	CMT  CD (E&SC)

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										length external organisations. <ul style="list-style-type: none"> <li>New national governance guidance for public sector bodies to be used to assess council's current arrangements</li> </ul>	CD(CS)
<b>5. Environmental Risks</b>											
5.1	Wider flooding issues adversely impacts on communities	<ul style="list-style-type: none"> <li>Risk to life and damage to property and possessions.</li> <li>Non-compliance with statutory duties</li> </ul>	5	4	20	<ul style="list-style-type: none"> <li>Flood risk management plan prepared in draft with partners; Highland Council, SEPA and Scottish Water</li> <li>Development plan addresses climate change issues</li> </ul>	5	3	15	<ul style="list-style-type: none"> <li>Flood risk plan to be considered and approved by ED &amp; I Services Committee</li> <li>Plan to be formally published in June 2016</li> <li>Continued liaison with other agencies to mitigate as far as practicable surface water flooding risk.</li> </ul>	CD(ED & I)
5.2	Ability to deal with unforeseen external emergencies or incidents is compromised by inadequate emergency planning and resilience	<ul style="list-style-type: none"> <li>Non-compliance with Civil Contingencies Act</li> <li>Resources not in place to enable appropriate response.</li> <li>Inability to provide support to other agencies and to the community</li> </ul>	3	5	15	<ul style="list-style-type: none"> <li>Council part of North of Scotland Regional Resilience Partnership and Grampian Partnership</li> <li>Emergency Planner based in Moray</li> <li>Emergency Response Co-ordinators and admin support staff identified and trained.</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>Develop programme of exercises to test resilience under new partnership arrangements.</li> <li>Audit of scope and coverage of business continuity plans proposed</li> </ul>	CE

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						<ul style="list-style-type: none"> <li>• Council coordination centre identified and operational</li> <li>• Lead officer identified for each SCG and Moray Emergency Plan.</li> <li>• Rest centre managers recruited, trained and procedures in place</li> <li>• Local Response plans in place identify emergency response roles, supplemented with additional protocols where required.</li> <li>• Plans for specific emergencies or issues, e.g. Flooding, Oil Pollution, Welfare arrangements in place.</li> <li>• Crisis communications secured.</li> </ul>					
<b>6. Reputational Risks</b>											
6.1	Council decisions result in litigation /judicial review	<ul style="list-style-type: none"> <li>• Unanticipated costs</li> <li>• Censure</li> <li>• Adverse media coverage</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>• Suite of financial, regulatory and governance controls in place</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>• Risks to be fully explained in decision making reports where there is a likely impact on service delivery.</li> </ul>	CMT/CE
6.2	Expectations from external inspections are not met	<ul style="list-style-type: none"> <li>• Censure</li> <li>• Adverse media coverage</li> </ul>	3	5	15	<ul style="list-style-type: none"> <li>• Preparations for inspections to be reported to CMT for</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>• Continued monitoring by CMT of service outcomes reported</li> </ul>	CMTCE

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		<ul style="list-style-type: none"> <li>Intervention</li> </ul>				initial assessment. <ul style="list-style-type: none"> <li>CMT overview of action plan points to ensure effective implementation.</li> </ul>				through self assessment and external inspection processes.	
6.3	Corporate Customer Pledge standards are not achieved	<ul style="list-style-type: none"> <li>Criticism of services cannot be referenced to consistent standards applicable across Council services</li> </ul>	5	4	20	<ul style="list-style-type: none"> <li>New customer charter has introduced Customer Pledge with common service standards across the council</li> <li>Customer focus strategy has set out 7 actions to improve customer engagement and provide a consistent experience across services</li> <li>Formal complaints procedure in place</li> <li>Performance management reporting framework updated</li> <li>Annual Report on Customer Satisfaction and Complaints prepared</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>Customer focus strategy to be monitored Rationalise volume of measures on performance management to match available resources</li> </ul>	SMT  CMT       CD (ED&I)
<b>7. Operational Continuity and Performance Risk</b>											

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7.1	Council performance falls below acceptable level for a sustained period.	<ul style="list-style-type: none"> <li>Vulnerable service users at risk.</li> <li>Performance against targets reduced affecting external inspection.</li> <li>Reductions in other services required to balance budgetary pressures.</li> <li>Damage to the Council's reputation.</li> </ul>	4	5	20	<ul style="list-style-type: none"> <li>Performance Management Framework</li> <li>Budget Monitoring.</li> <li>Human Resources support for organisational change, workforce development and developing leadership capacity being developed under workforce planning to mitigate this risk.</li> <li>Approach to service planning amended following review</li> </ul>	3	4	12	<ul style="list-style-type: none"> <li>Review and address performance measures where a diminution in service is apparent.</li> <li>CMT managing workload pressures as part of budget process</li> </ul>	CMT
7.2	Our ability to deal competently with unforeseen events is compromised by inadequate business continuity planning and resilience	<ul style="list-style-type: none"> <li>Lack of consistent methodology to identify "critical" or "key" services</li> <li>Contingency plans not in place to maintain critical business activities.</li> <li>Non-compliance with Civil Contingencies Act</li> <li>Resources not available at the right time and right place to restore key services within</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>Business Continuity Management Policy In place</li> <li>Business Impact Analysis process carried out across all Council services</li> <li>Business continuity plans being developed commensurate with assessed risk for key services to meet civil contingencies act requirements</li> <li>List of critical</li> </ul>	4	3	12	<ul style="list-style-type: none"> <li>Align business continuity plans with risk management processes</li> <li>Management teams to continue to review risks and take action to mitigate them where possible.</li> <li>Business Continuity Plans tested and reviewed regularly</li> <li></li> </ul>	CMT

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		the necessary timescale <ul style="list-style-type: none"> <li>Damage to Council's reputation.</li> </ul>				functions agreed by Corporate Management Team <ul style="list-style-type: none"> <li>Risk registers maintained and monitored for all services</li> </ul>					
7.3	The introduction of significant changes in working practices has the potential to cause major disruption to service delivery.	<ul style="list-style-type: none"> <li>Staff are unable to use new systems due to lack of training or resistance to change. Critical functions may not be sustained.</li> <li>Loss of reputation</li> <li>Morale and motivation of staff may suffer if change is not managed</li> <li>Customers, clients, the public and other stakeholders could be adversely affected.</li> </ul>	4	4	16	<ul style="list-style-type: none"> <li>Training</li> <li>project management</li> <li>Change management plan and procedures in place.</li> <li>Continue monitoring of major project milestones by CMT and appropriate committees.</li> </ul>	3	3	9	<ul style="list-style-type: none"> <li>Continuing to manage project and address issues as they arise.</li> <li>Proposals being developed for a new corporate management office function</li> </ul>	CMT/ SMT
<b>8. IT risks</b>											
8.1	Major disruption in continuity of ICT operations.	<ul style="list-style-type: none"> <li>Disruption to a number of operational areas at a location and possible knock-on effect at other locations;</li> </ul>	4	5	20	<ul style="list-style-type: none"> <li>ICT Action Plan.</li> <li>Computer Use Policy.</li> <li>Disaster Recovery Plans.</li> <li>Business continuity</li> </ul>	2	5	10	<ul style="list-style-type: none"> <li>Finalise ICT Business Continuity Plan</li> <li>Monitor resource implications necessary to maintain PSN</li> </ul>	CD(CS)

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		<ul style="list-style-type: none"> <li>Adverse effect on essential services.</li> </ul>				plans tested and reviewed regularly. <ul style="list-style-type: none"> <li>Main financial systems taken in-house to strengthen continuity arrangements</li> <li>Public service network (PSN) accreditation secured</li> </ul>				accreditation	
8.2	Data security is compromised	<ul style="list-style-type: none"> <li>Reputation is damaged</li> <li>Financial loss               <ul style="list-style-type: none"> <li>Loss of personal data</li> <li>External censure</li> </ul> </li> </ul>	5	5	25	<ul style="list-style-type: none"> <li>Corporate IS policy</li> <li>Guidance issued to staff</li> <li>Senior Information Risk Officer appointed</li> <li>Data control enhanced through use of Active Directory storage and remote access to Council network.</li> <li>Guidance on effective data security measures issued to staff</li> </ul>	3	5	15	<ul style="list-style-type: none"> <li>Information Assurance Group meets quarterly to consider data and records management issues</li> <li>ICT service plans continue to address data security issues relative to new ways of working.</li> <li>System controls to be reviewed and developed as part of the plans for expansion of digital services</li> </ul>	CD(CS)

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